CITY COUNCIL CITY OF NEW YORK ----- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON CONSUMER AFFAIRS -----Х September 14, 2017 Start: 1:10 p.m. Recess: 4:16 p.m. HELD AT: Council Chambers - City Hall B E F O R E: RAFAEL L. ESPINAL, JR. Chairperson COUNCIL MEMBERS: Vincent J. Gentile Julissa Ferreras-Copeland Karen Koslowitz Rory I. Lancman World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502

A P P E A R A N C E S (CONTINUED)

Lindsay Greene, Senior Advisor to Deputy Mayor Housing and Economic Development

Shira Gans, Senior Director Policy and Programs Mayor's Office of Media and Entertainment

Tamala Boyd, General Counsel Department of Consumer Affairs

Mercedes Ellington

Max Travis, Associate Muchmore & Associates, PLLC

Jerry Goldman, Attorney

Olympia Kazi New York City Artists Coalition

Frankie Decaiza Hutchinson Dance Liberation

Rachel Nelson Brooklyn Small Business Owner

Wally Ruben Manhattan Community Board 5

Andrew Rigie, Executive Director NYC Hospitality Alliance

Robert Bookman, Attorney and Founder Hospitality Alliance Partner in Law Firm of Pesetsky and Bookman

Christopher Carroll, Political Director Associated Musicians of Greater New York Local 802 AFM Greg Miller, Executive Director Dance Parade

Jaime Burkhart, Member New York City Artists Coalition

John Barclay Bar Owner

Robert Blumenblatt Dance Parade

Justin Carter Musician and Owner of Nowadays

Conrad Neblett Harlem Resident

Allen Sugarman Attorney and Social Dancer

Julia Shelly Covan (sp?) Independent Artist & Event Organizer

Nikki Brown, Managing Director Boiler Room

Gail Madera, Dancer

Anna Rockefeller Garcia, Dancer & Founder Full Circle Production, Bronx

Tom Marinetti, Restaurant Owner

Rachel Santos

Jeanine Hopper, DJ & Radio Producer Liquid Sound Lounge Radio Show DJ, Radio Producer

Glenn Raymond, Night Club Owner

2 [sound check, pause] [background 3 comments]

## CHAIRPERSON ESPINAL: Just for

5 clarification, we are going to be hearing the bill to 6 repeal the Cabaret Law, but we also have another bill 7 regarding used car auto dealers that we want to vote 8 out at some point as my colleagues roll in, and we 9 get quorum we would vote out the bill. I'm got put 10 the current hearing on pause to allow for the vote to 11 happen. Then we'll go back to the cabaret. [pause] 12 Okay. [gavel] Good afternoon. My name is Rafael 13 Espinal and I'm the Chair of the Consumer Affair 14 Committee. Today, the committee will be holding 15 hearing on Proposed Intro Bill No. 1652-A, a local law to amend the Administrative Code of the city of 16 17 New York in relation to security cameras and security 18 guards of certain night life establishments and 19 repealing Subchapter 20 of Title 20 of such code 20 relating to licensing, public dance halls, cabarets 21 and catering establishments also known as the 2.2 infamous cabaret law. But first, we'll be holding a 23 vote on Proposed Introductions 1539-A and 1540-A 24 relating to improving consumer protections against 25 predatory lending in the used car industry. I, along

1	COMMITTEE ON CONSUMER AFFAIRS 6
2	with my colleague Council Member Dan Garodnick have
3	worked diligently to improve consumer protections and
4	protect New Yorkers from a growing trend of predatory
5	car loans. Intro 1539-A requires increased
6	disclosures to consumers about the car loans they are
7	about to sign, as well as a two-day cancellation
8	option that would allow consumers to cancel their
9	sales contract and car loan within two days. The
10	bill also strengthens penalties against used car
11	dealers who violate its provisions. I believe these
12	increased protections will go a long way in
13	protecting New Yorkers from a predatory-caught from
14	predatory car loans. As the Chair, I recommend a yes
15	vote. Mr. Clerk, please call the roll.
16	CLERK: William Martin, Committee Clerk.
17	Roll call vote in Committee on Consumer Affairs.
18	Both items are coupled. Chair Espinal.
19	CHAIRPERSON ESPINAL: I vote aye.
20	CLERK: Gentile.
21	COUNCIL MEMBER GENTILE: Aye vote.
22	CLERK: Koslowitz. [pause]
23	COUNCIL MEMBER KOSLOWTIZ: I vote aye.
24	CLERK: Lancman.
25	COUNCIL MEMBER LANCMAN: Aye.

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CLERK: By a vote of 4 in the affirmative, 2 3 0 in the negative and no abstentions, both 4 Introductions have been adopted by the committee. 5 CHAIRPERSON ESPINAL: Alright. [background comments, pause] And could we close the 6 7 roll? Our hearing on the cabaret law today represents a continuation of this committee's efforts 8 9 to improve the regulation of the night life industry. Many of us can agree that the city's cabaret law 10 11 needs to be updated and modernized t respond to 12 every-changing trends in the industry. From its inception in 1926, the cabaret law has been used to 13 14 target particular establishments and has not been 15 equally enforced in its application. It is time we 16 right this historical wrong, and remove New York City's inappropriate, arbitrarily enforced dancing 17 license. On August 24<sup>th</sup>, we passed Intro-Intro Bill 18 19 No. 1688, a Local Law to amend the New York City 20 Charter in relation to establishing an Office of 21 Nightlife and a Nightlife Advisory Board. Intro 1688 2.2 represents an important first step towards reform. Ι 23 hope that this-I hope that with the establishment of the Office of Nightlife and a Nightlife Advisory 24 Boards we can begin the task of updating many more of 25

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2	our laws and regulations in order to restore and
3	enhance the city's night time economy, and think
4	progressively about new ideas to plan our city so
5	that nightlife goers, artists, local residents
6	government can all communicate and live in harmony.
7	The bill we are hearing today Proposed intro 1652-A
8	represents another important step towards this goal.
9	By repealing the Cabaret License, we are moving
10	towards decriminalizing dancing in New York City. We
11	acknowledge that this issue goes beyond the license,
12	and their reforms to zoning laws area also necessary,
13	but I'm confident that the changes we are
14	implementing today are moved in the right direction.
15	Proposed Intro 1652-A also preserves
16	existing safety measures. It does not repeal
17	requirements to employ only licensed security guards,
18	and the installation of surveillance cameras or
19	comply with fire and electrical safety codes.
20	Current questions about the viability of city's
21	nightlife are hampering New York City's cultural
22	reputation. The City's night time economy is
23	estimated to be around \$10 billion. If the city does
24	not take steps to repeal or significantly modernize
25	our laws, we risk crippling New York City's cultural
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2	and artistic development and over-burdening
3	businesses. More than this, we continue to uphold an
4	historical blight that has no place on our current
5	books. Dancing does not need to be licensed. The
6	Committee looks forward to hearing from advocates,
7	the Mayor's Office, the Department of Consumer
8	Affairs, and the sister agencies, the industry and
9	other interested parties on these topics. So, wit
10	that said, I'd like to call up the Administration to
11	address Intro 1652-A, but we may—will you please
12	raise you right hand so that we can administer the
13	oath. Do you affirm to tell the truth, the whole
14	truth and nothing but the truth in your testimony
15	before this committee and to respond honestly to
16	council member questions?
17	[off mic] I do.
18	CHAIRPERSON ESPINAL: Thank you. [pause]
19	You may begin.
20	LINDSAY GREENE: Thank you. Good
21	afternoon, Chairman Espinal and members of the
22	Committee on Consumer Affairs. I am Lindsay Greene,
23	the Senior Advisor to the Deputy Mayor for Housing
24	and Economic Development. I work closely with
25	several agencies that are involved in economic
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2	development, public space and business opportunity
3	including the Department of Consumer Affairs, the
4	Department of Small Business Services and the New
5	York State Economic Development Corporation among
6	others. I am joined today by colleagues for city
7	agencies that touch the nightlife and entertainment
8	industries: Shira Gans, Senior Director of Policy
9	and Programs as the Mayor's Office of Media and
10	Entertainment, and Tamala Boyd, General Counsel at
11	the Department of Consumer Affairs. I will be giving
12	testimony on behalf of the Administration today on
13	the Cabaret Repeal and Nightlife Security Bill, and
14	Shira and Tamala are joining me for Q&A. We are
15	pleased to be representing Mayor de Blasio's
16	Administration here today. First, Chairman Espinal,
17	I want to thank you again for your leadership in
18	surfacing and trying to resolve issues relating to
19	nightlife economy broadly. Second, I want to
20	reiterate how excited we are to work with you and
21	your colleagues as we establish our Office of
22	Nightlife at MOME, and build out and begin working
23	the Nightlife Advisory Board. As we stated at the
24	hearing for 16-Intro 1688, this Administration feels
25	strongly that the nightlife economy is essential to
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1	COMMITTEE ON CONSUMER AFFAIRS 11
2	the New York City economy and overall culture, and we
3	want to help the industry flourish while also
4	ensuring that New Yorkers are safe and secure while
5	they're enjoying the diversity of the city's
6	entertainment and nightlife offerings. With regards
7	to our specific topic today, the so-called cabaret
8	law, I want state clearly that the Administration and
9	Mayor de Blasio strongly support repealing the
10	current cabaret law while simultaneously retaining
11	the requirements for nightlife establishments to
12	maintain certain security measures. We feel there
13	are better way than the current cabaret law to create
14	a strong and healthy nightlife economy while also
15	ensuring the safety and security of everyone
16	participating in that economy. As it relates to the
17	specifics of the legislation under consideration
18	today, I want to make a few brief comments. As you
19	know, the Department of Consumer Affairs currently
20	issues licenses under the cabaret law, which was
21	first enacted in 1926. This law requires businesses
22	to obtain a license before operating a cabaret or a
23	catering establishment. With the repeal of the
24	cabaret law, catering establishments will continue to
25	be regulated as food service establishments by the
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1	COMMITTEE ON CONSUMER AFFAIRS 12
2	Department of Health and Mental Hygiene. Under this
З	proposed legislation the cabaret law would be
4	eliminated reducing the administrative burden on
5	businesses—on business owners that were labeled as
6	such. Instead, certain businesses classified as
7	nightlife establishments would be required to
8	maintain security cameras, and ensure that any
9	security guards they employ are properly licensed and
10	registered. These security measures represent the
11	unique safety and security elements of the cabaret
12	law that we feel are important to retain, and we must
13	ensure that these necessary public safety provisions
14	are retained in a manner that is enforceable.
15	However, as written, the current legislation proposes
16	placing the security requirements in the Department
17	of Consumer Affairs section of the Administrative
18	Code while all enforcement responsibility would be
19	undertaken by the Police Department, which would
20	issue any violations of the proposed law. As such,
21	we feel strongly that the security requirements in
22	the proposed legislation should be placed within the
23	Public Safety Section of the Administrative Code. We
24	think that an important aspect of repealing the
25	cabaret law is to reduce the administrative burden on
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1	COMMITTEE ON CONSUMER AFFAIRS 13
2	businesses, which is important work we have been
3	doing in the context of our broader crime reduction
4	efforts, and our small business first efforts, and as
5	well some specific legislative items we've undertaken
6	with your colleagues. Place, security requirements
7	from nightlife establishments in DCA's Code would
8	simply create confusion by giving the impression that
9	the agency would still be involved in nightlife
10	regulation directly undermining a key benefit of this
11	legislative proposal and our collective goal of
12	streamlining the regulatory landscape for New York
13	City businesses. In fact, DCA will have no
14	involvement in the-in either the Office of Nightlife
15	or the enforcement of these Public Safety laws. Aside
16	from this point, however, we look forward to working
17	with you in ensuring this legislation maintains both
18	public safety and vibrant nightlife industry in this
19	city. Lastly, I want to remind members of the
20	committee that the city of New York is in active
21	proceedings regarding a challenge to the city's
22	cabaret law. As such, I'm certain-we will
23	unfortunately not be able to comment on certain
24	aspects of the cabaret law in questions to day.
25	Again, I want to echo that the de Blasio

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2	Administration firmly believes in the importance of
3	nightlife and entertainment to the city's economy,
4	culture and identity, and we look forward to working
5	with you on our plans for helping the industry first-
6	flourish and expand in a safe and responsible way.
7	Repealing the cabaret law while maintaining important
8	safety provisions will go a long way to ensuring that
9	New Yorkers can fully enjoy the city's vast array of
10	nightlife venues. Thank you for inviting us to
11	testify here today. We'll welcome your questions.
12	Thank you.
13	CHAIRPERSON ESPINAL: Thank you so much.
14	[pause] I'm going to give my colleagues a chance to-
15	to ask questions first because I know they-they have-
16	they have a schedule that they have to attend to.
17	But, my-my, I guess my direct and clear question did
18	I hear correctly when-when you said that the
19	Administration and the Mayor—and Mayor de Blasio is
20	on board repealing the Cabaret Law?
21	LINDSAY GREENE: With the current
22	proposal to retain the security measures, yes we
23	support repealing the Cabaret Law.
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2 CHAIRPERSON ESPINAL: Great. So, I guess 3 today's conversation will be more focused towards 4 security and--

5 LINDSAY GREENE: [interposing] Uh-hm.
6 CHAIRPERSON ESPINAL: --how we're moving
7 forward on-on that-that front. Okay. Alright, with
8 that said, I want to allow Vinny Gentile to ask a few
9 guestions.

LINDSAY GREENE: Sure.

11 COUNCIL MEMBER GENTILE: Thank you and 12 thanks for being here. I'm just not clear what the 13 definition of a cabaret is in the law. I mean what 14 is the difference-how do you tell the difference 15 between a restaurant or a cabaret?

16 LINDSAY GREENE: I think in-in the 17 Cabaret Law the way it's currently written, I think 18 that was challenging at time, which is why we feel 19 like the direction we're moving with the proposed 20 amendments actually goes a long way towards 21 clarifying the universe more as-as traditional night 2.2 clubs or nightlife establishments by focusing on 23 occupancy levels and hours of operation and on premise alcohol consumption. 24

1 COMMITTEE ON CONSUMER AFFAIRS 16 2 COUNCIL MEMBER GENTILE: You're saying 3 that's what the new proposal--4 LINDSAY GREENE: [interposing] Yes. 5 COUNCIL MEMBER GENTILE: Right. LINDSAY GREENE: Yes. 6 7 COUNCIL MEMBER GENTILE: Okay. 8 LINDSAY GREENE: We support that 9 language. 10 COUNCIL MEMBER GENTILE: So, we wouldn't 11 have that confusion, you're saying? 12 LINDSAY GREENE: We-we are focused on 13 reducing that by-by changing those requirements, yes. 14 COUNCIL MEMBER GENTILE: Okay, and as far 15 as the enforcement goes, you're saying no DCA but--16 LINDSAY GREENE: The Police Department. 17 COUNCIL MEMBER GENTILE: The Police 18 Department. 19 LINDSAY GREENE: Yes. 20 COUNCIL MEMBER GENTILE: Okay, I missed 21 that. 2.2 LINDSAY GREENE: Yes. 23 COUNCIL MEMBER GENTILE: Okay, so it's 24 the Police Department--25 LINDSAY GREENE: Yes.

1 COMMITTEE ON CONSUMER AFFAIRS 17 2 COUNCIL MEMBER GENTILE: -- that you're 3 saying. So it should be in the Administrative Code 4 under Public Safety? 5 LINDSAY GREENE: Yes. COUNCIL MEMBER GENTILE: I see. Okay. 6 7 Very good. Thank you. 8 LINDSAY GREENE: Uh-hm. 9 CHAIRPERSON ESPINAL: Okay. I quess my question goes to the placement of the bill language 10 11 to other agencies. 12 LINDSAY GREENE: Sure. CHAIRPERSON ESPINAL: The-the-I've been 13 14 hearing a lot of concerns from business owners that 15 shifting the-the-the camera provisions into public 16 safety would end up in heavier enforcements on their 17 businesses to kind of give free range, right for the 18 NYPD and to the business at any point that they'd 19 like to or-or more frequently than they'd like to, 20 and kind of use the cameras as a-as a reason to get 21 into the door. Is that something that-that the 2.2 Commission has thought about or have any concerns 23 about? LINDSAY GREENE: We've-we've discussed it 24 certainly. I think, you know, certainly. I think 25

1	COMMITTEE ON CONSUMER AFFAIRS 18
2	certainly nightlife regulation is not the primary
3	focus or priority of the Police Department. They
4	con-they conduct investigations and visit
5	establishments when there is a safety concern, which
6	is consistent with how they've-they've interacted
7	with this law. To date, I don't believe that anyone
8	feels that that would change, and the notion of
9	having the camera requirement in the codes simply
10	goes to it's-it's something, it's a tool that-that we
11	feel in the interest of public safety is helpful for
12	businesses to have in the event of a serious issues
13	where having access to footage might be helpful to
14	an investigation.
15	CHAIRPERSON ESPINAL: One-one idea that
16	we were floating around internally was about shifting
17	it to the Building Code so that when business owners
18	go and—and get their places inspected to get their
19	permits and licenses that the-the camera would be-
20	actually be inspected at that point. Is there any
21	hesitation to that idea?
22	LINDSAY GREENE: I think-I certainly
23	understand the desire to have it as part of an
24	inspection. I think the nature of the cameras
25	differs from the majority of the Building Code, which

1 COMMITTEE ON CONSUMER AFFAIRS 19 2 is about a different type of-of construction safety measures as opposed to sort of broader public safety, 3 4 but is something we can keep discussing. 5 CHAIRPERSON ESPINAL: Okay. How many violations to date have there been of the security 6 7 quard and surveillance camera provisions? 8 LINDSAY GREENE: To-to our knowledge we 9 don't unfortunately have the ability to easily access the type of specific subchapter of-of the Cabaret Law 10 11 that might have been subject to a violation. We-I do know anecdotally that in the instances of certain 12 13 major incidents having access to footage has been helpful, but we don't have an ability to break down 14 15 if the violation was specifically about having the 16 cameras or not. 17 CHAIRPERSON ESPINAL: Okay, there's also 18 a concern about the way the bill is currently written 19 that it will capture thousands of new businesses that 20 in the past they didn't have to install security 21 cameras. Do you see that same issue or do you think that's something that the Administration would want, 2.2 23 ideally want? LINDSAY GREENE: I-I think we're still 24 25 trying to get a-a handle on the scope in-in terms of

1	COMMITTEE ON CONSUMER AFFAIRS 20
2	number. I-I think by trying to make it more focused
3	on sort of night club like establishments, we-we
4	don't think—we are—we are trying not to sweep in new
5	businesses that would not previously have been
6	covered, but we're continuing to try to figure out
7	the nature of that universe. It's not-it's not the
8	intention to add regulation where we didn't it was
9	necessary before.
10	CHAIRPERSON ESPINAL: Okay, so we-we
11	actually currently, also currently exploring on-on
12	ways to make sure that the language again only
13	covers—only captures the businesses that currently
14	have cameras. Is that something that you'll be
15	interested in—in talking about and considering moving
16	forward?
17	LINDSAY GREENE: I-we can certainly talk
18	about it. I think there are probably-in-in the event
19	there are large establishments with on premise
20	alcohol consumption who operate late into the night
21	who don't have cameras, we certainly would want them
22	to have cameras. So, if-if there's a concept that
23	does both, we'd-we'd be happy to entertain it.
24	CHAIRPERSON ESPINAL: I mean being that
25	the Administration is on board with repealing the
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2	Cabaret Law, and the only discussion here is really
3	about the safety of the patrons and these
4	establishments, I really don't have any other
5	questions. I don't know if my colleagues do? No. I
6	guess my last question is the State-the State Law
7	currently covers the need for security guards in
8	these establishments. Is it necessary to have
9	security guard language in the bill?
10	LINDSAY GREENE: I think we believe it's
11	generally helpful given we do think it's an important
12	safety feature to have any security guards that are
13	employed actually be licensed, and so in the event
14	that we don't control what happens with state law,
15	we'd like have the same requirements here in local
16	law.
17	CHAIRPERSON ESPINAL: Okay, great. Well,
18	thank you. You guys are free to go.
19	LINDSAY GREENE: Thank you.
20	CHAIRPERSON ESPINAL: [pause] I'd like
21	to call up the next panel. With pleasure I would
22	like to call up Mercedes Ellington, Duke Ellington's
23	granddaughter, which is an honor to have her here
24	today. Thank you for coming. Yeah. We have Max
25	Travis from Much, Moore & Associates, LLC; Jerry
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2	Goldman; Frankie Hutchinson from Dance Liberation;
3	Olympia Kazi of New York City Artists Coalition; and
4	Rachel Nelson. [background comments, pause]
5	CHAIRPERSON ESPINAL: Ms. Ellington you
6	could bring—you could begin. Just state your name
7	before you give your testimony.
8	MERCEDES ELLINGTON: [off mic] Good
9	afternoon.
10	CHAIRPERSON ESPINAL: Oh, turn the-the
11	mic on.
12	MALE SPEAKER: Is the mic on?
13	CHAIRPERSON ESPINAL: You can bring it
14	closer, yeah.
15	MERCEDES ELLINGTON: It's okay now?
16	Yeah, alright, Good afternoon, Chairman and
17	distinguished members of the City Council Committee
18	on Consumer Affairs. I'd to-
19	FEMALE SPEAKER: Now, bring your
20	microphone closer.
21	MERCEDES ELLINGTON: Okay, I'd like to
22	thank you for giving me the opportunity to testify
23	and I'd like to thank the Council Members, Council
24	Member Espinal and the sponsors of this bill for
25	taking the initiative to repeal the existing Cabaret
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Law, thereby reuniting live music with live dancing. 2 3 Who am I? You were-you heard my introduction. Yes, 4 I'm appearing on behalf of my musical Ellington family headed by my Grandfather Edward Kennedy Duke 5 Ellington who insisted the entire family and close 6 7 friends address him as Uncle Edward, my father Mercer 8 who called him, Pop. My dad picked up the baton 9 after my grandfather's death in 1974 and most notably conducted the band on stage for Sophisticated Ladies 10 11 on Broadway, and now I have picked up the baton as Founder and President of the Duke Ellington Center 12 13 for the Arts a 501(c)(3) and an educational entity. I am a performer, choreographer, director, producer 14 15 and historian of sorts. I was sent to kindergarten 16 at 18 months old, and when I was three I made my 17 stage debut as a snowflake in the Nutcracker's Suite 18 in a local uptown dance recital. I majored in dance 19 and received a BS degree from the Juilliard School of 20 Music in 1980-in 1960. I've been dancing ever since. 21 The year that JFK was assassinated was my first year 2.2 at a June Taylor Dance on the Jackie Gleason Show, 23 and that even caused quite a stir, as you can imagine. I currently participate in ballroom dance 24 25 competitions in the rhythm category: Somba, Rumba,

1 COMMITTEE ON CONSUMER AFFAIRS 24 2 Cha Cha, Paso Doble and Jive. But enough about me and my qualifications. Let's get to the current 3 4 situation. The freedom to be beyond category to explore and express through music and dance is our 5 human responsibility. The current Cabaret Laws were 6 7 designed to restrict, curtail and separate these 8 freedoms. Moving and dancing is a natural reaction 9 and response to the sounds we hear coming from our musicians. Please repeal the Cabaret Law. 10 It has no 11 place here in the greatest city on earth or anywhere 12 on this earth. My grandfather's orchestra was at one 13 time the house band at the original Cotton Club in 14 The club boasted its fair of bands of color, Harlem. 15 and white only audiences. Yet, the Savoy Ballroom a 16 few blocks away packed in around 5,000 dances a night 17 in an integrated situation. Astor Piazzolla, the 18 famous Tango composer used to frequent the Cotton 19 Club and was said to be inspired by Ellington to 20 break out of his traditional Tango music-musical 21 structure and create extended compositions. Both 2.2 composers were inspired to write their music for 23 dancers. Both composers were highly criticized for straying from their normal accepted structure of 24 their compositions. These days musicians seldom get 25

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2	an opportunity to play in clubs or restaurants and
3	then dancing is not allowed. Musicians inspire
4	dancers, inspire musicians. Please repeal the
5	Cabaret Law. The dance police who are able to shut
6	down the clubs when a few enthusiastic patrons get up
7	and move to the music, can turn their attention to
8	other really disruptive situations, and maybe they'll
9	feel a little better if they start to swing and sway
10	themselves.
11	CHAIRPERSON ESPINAL: [laughs] Thank you
12	so much. You may begin.
13	MAX TRAVIS: [off mic] My name is Max
14	Travis. I'm Associated with Muchmore and associates.
15	MERCEDES ELLINGTON: Is it on?
16	MAX TRAVIS: I don't think so.
17	MERCEDES ELLINGTON: Your time is up.
18	MAX TRAVIS: [on mic] Hello, my name is
19	Max Travis. I'm an associate at Muchmore &
20	Associates, PLLC, the principal attorney of our firm
21	is challenging the constitutionality of the Cabaret
22	Law in Federal Court, and I want to read part of his
23	statement. After a decade of inaction by the city
24	despite unsuccessful attempts at reform by the
25	Bloomberg Administration, I commenced with a
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2	Constitutional Challenge of the Cabaret Law in
3	federal court on behalf of my own music venue. I
4	argued that at least in the context of a live music
5	venue, dancing is protected First Amendment
6	expression. Almost every culture around the world
7	has developed unique forms of music and dance and
8	these traditions are often central to one's cultural
9	identity. Even if social dancing were not protecting
10	by First Amendment, the rights of musicians and other
11	performers clearly are. As a practical matter, my
12	establishment Muchmores is required by the Cabaret
13	Law to censor musical genres that might lead to
14	dancing. We can play folk music or expense-
15	experimental electronic music, but we cannot allow
16	DJs or any kind of dance music. Most forms of hip-
17	hop and Latin music are dance oriented, which has a
18	disparate impact on minority musicians. Together
19	with the racial motivation behind the Cabaret Law,
20	this creates a violation of the Equal Protection
21	Clause. The Cabaret Law is also unconstitutionally
22	vague and overbroad. It does not define dancing,
23	leave officers to guess when toe-tapping, head
24	nodding or swaying exceed permissible bounds. It
25	defines a public dance hall as any room, place or
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2	space in the city in which dancing is carried on and
3	to which the public may gain admission. This could
4	include a church, a wedding or even this very
5	chamber. It defines a cabaret as any room, place or
6	space in the city in which any musical entertainment,
7	signing, dancing or other form amusement is permitted
8	in connection with a restaurant business. An
9	unlawful other form of amusement could be almost any
10	behavior that tends to elicit a smile. In
11	demonstration of this, Caroline's Comedy Club was
12	ticketed with a violation of the Cabaret License and
13	a court said that technically it was. Even though
14	there was no dancing they were telling jokes. If the
15	Cabaret Law is repealed, what should it be replaced
16	with? The answer is that all of the laws needed to
17	address its purported concerns were enacted years
18	ago. To the extent the city is concerned about
19	noise, the New York City Noise Codes provides precise
20	decibel limits that cannot be exceeded. To the
21	extent the city is concerned about fire or
22	overcrowding the Fire Code and Building Code
23	thoroughly addresses issues. For an establishment to
24	have a legal capacity of more than 74 persons, it
25	must obtain a place of assembly, certificate of

1	COMMITTEE ON CONSUMER AFFAIRS 28
2	operation, which requires submission of a seating
3	plan annual Fire Department inspections. I will add
4	that Councilman Espinal's bill that's being
5	considered right now also adds that—the security
6	requirements, but for establishers that have more
7	than 150 persons. Not every establishment and space
8	in the city. New York is one of the most heavily
9	regulated jurisdictions on earth. Were I not a
10	lawyer, I could not have established a small music
11	venue here. People with less resources and less
12	legal expertise including artists, musicians, and
13	underserved communities, find the cost of compliance
14	beyond reach. This crisis is compounded with rising
15	rents. In my neighborhood Williamsburg, the number
16	of music venues has fallen by half in two years.
17	Artists have been priced out. New York is being
18	sapped of its cultural vitality. I'd like to talk
19	about zoning now. In addition to the repeal of the
20	Cabaret Law the Zoning Resolution must be amended to
21	remove references to dancing. Zoning Resolution
22	Section 32-15 defines Use Group 6 to include "eating
23	or drinking establishments with musical entertainment
24	but not dancing with a capacity of 200 persons or
25	fewer. Zoning Resolution Section 32-2-1 defines Use

1	COMMITTEE ON CONSUMER AFFAIRS 29
2	Group 12 to include "eating and drinking
3	establishments with entertainment and a capacity of
4	more than 200 persons or establishments of any
5	capacity with dancing. Dancing presents no unique
6	hazards. Three people dancing is not the same as 200
7	people in a room. Use groups should depend on
8	capacity. According to Zoning Resolution Section 32-
9	2.1, use group 12 consists primarily of a fairly
10	large entertainment facilities that (1) have a wide
11	service area and generally considerable pedestrian,
12	automotive or truck traffic; and (2) are, therefor,
13	appropriate only in secondary major or central
14	commercial areas. Most eating and drinking
15	establishments are not in central commercial areas.
16	As a result, they can't even apply for a Cabaret Law.
17	With more than 25,000 bars and restaurants in New
18	York City, no more than 118 can legally permit
19	dancing, and yes, I looked this next part up. A
20	quarter of them are the strip clubs. Entire
21	neighborhoods such as Bedford-Stuyvesant and El
22	Barrio lack a single location where people can
23	legally dance in public. In conclusion, as the
24	founding fathers reiterated time and again, useless
25	laws render necessary laws ineffective. What are the
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1	COMMITTEE ON CONSUMER AFFAIRS 30
2	necessary laws? The Noise Code, the Fire Code, the
3	Building Code, the Criminal Code, the regulations of
4	the State Liquor Authority, the regulations of the
5	Department of Consumer Affairs. By outlawing dancing
6	the Cabaret Law forces dancing to occur in venues
7	that are outside the realm or the necessary laws
8	endangering anyone who dances. A repeal of the
9	Cabaret Law will move dance venues above ground where
10	the necessary laws will be able to regulate the space
11	in which dancing occurs. Make no mistake, the
12	position that advocates the repeal of the Cabaret Law
13	is the law and order position. Please repeal this
14	unconstitutional and dangerous law. Thank you.
15	CHAIRPERSON ESPINAL: Thank you.
16	[background noise, pause]
17	JERRY GOLDMAN: My name is Jerry Goldman.
18	I'm an attorney and I primarily handle complex high
19	stakes litigation at a major national law firm based
20	in New York. I'm also a daddy and I'm a Pop Pop
21	jungle, and ineligible for MTA discounts. When I
22	started campaigning to change this law, I had kids.
23	Somehow, they're now grown-ups. I'm also a drummer.
24	I'm a member of the Board of the Dance Parade. I'm a
25	member of Legalized Dance, and I chair the board of a
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1	COMMITTEE ON CONSUMER AFFAIRS 31
2	not-for-profit organization, which promotes
3	participatory arts both here and in the state of
4	Nevada at Burning Man. I do all that pro bono. I
5	was born in Brooklyn. I lived in Sunnyside. Lived
6	and went to college in the West Bronx a mile from
7	where hip-hop came to be. At the same time that hip-
8	hop came to be, I was a prosecutor in Brooklyn and
9	presently live and work in Manhattan. These remarks
10	were all my own, and not on behalf of any client, my
11	law firm Anderson Kill or any organization with which
12	I'm affiliated. I do believe there are any
13	conflicts. I do not believe I represent any
14	organizations that would financially benefit from any
15	change in this legislation. As a matter of brevity,
16	I will incorporate my testimony and the documents
17	produced and submitted on June $18^{th}$ , and I will
18	submit today after the hearing a copy of my
19	testimony. I've handed in a chart, which was given
20	to me, which represents the approximately 100
21	organizations, which presently have Cabaret Law
22	licenses in New York. And while I thank and applaud
23	the Mayor's Office for the position that they've
24	taken at today's hearing, I still believe that these
25	remarks are important, that this hearing is important
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1	COMMITTEE ON CONSUMER AFFAIRS 32
2	and the testimony of those here and in the audience
3	is important. This is a note from legislative work,
4	legislation isn't legislation until it's enacted.
5	Thank you for the opportunity to speak and I'm here
6	to speak to you about dance, something, which unifies
7	a quite divided species, the human species. I'm here
8	to speak to you specifically about the right to
9	dance, which sadly the city, our city, my city for a
10	host of reasons that we know are bad reasons has
11	deprived us of contrary to the rights of the people
12	as guaranteed by the Constitutions of the State of
13	New York and the United States of America. I suggest
14	that this Cabaret Law, which was enacted in 1926 at
15	the time of the regressive prohibition, which existed
16	in the city, state and country was flawed. I'm not
17	an historian. I'm not a sociologist. I wasn't there
18	when it was enacted. I do not know the true reasons
19	why it was enacted. We can look at the words in the
20	legislation and we can look at the context of what
21	was going on in this city, in this country. But I
22	understand that historical environment. That
23	historical environment was not friendly to people
24	with color. In fact, that historical environment at
25	that time was not friendly to people of a lot of
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1	COMMITTEE ON CONSUMER AFFAIRS 33
2	races, a lot of religions, a lot of national origins.
3	But I do know that at that time and afterwards how
4	this law has been utilized. It has been utilized in
5	a discriminatory manner based on race, based on
6	national origin. It has been used in a
7	discriminatory manner based on people's choice of
8	lifestyle, on people's sexual orientation on what
9	they look like, how they act and what they do, and
10	than cannot be countenanced. It cannot be
11	countenanced today. It's just plain wrong. It's
12	just plain unconstitutional and it's not fair. And
13	this city, this city of everything else is known as
14	the city that strives to be fair, and for that reason
15	alone before we get into anything else it has to be
16	repealed. Dance and art. Dance and art go to our
17	very heart. It goes to our very heart of each and
18	every one of us in this room, and most particularly
19	it goes to the heart of this city, its economy and
20	what makes us different than a place like Cleveland.
21	It's important now. It was important historically,
22	and it's important for tomorrow, and for all of those
23	reasons, too, this legislation must be passed. The
24	Cabaret Law has been enforced in an unfair manner.
25	As the chair of the committee used the words I
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1	COMMITTEE ON CONSUMER AFFAIRS 34
2	believe capricious and arbitrary. When laws are
3	enforced in a capricious and arbitrary manner, it
4	causes all to disrespect the meanings of the
5	enforcement clause. If laws are enforced in a fair
6	manner, it is good for everybody. For that reason,
7	too. this legislation must be passed. We've heard at
8	the prior hearing through Mr. Muchmore and others
9	about the underlying legal issues. I suggest quite
10	strongly that the analysis that the Second Department
11	adopted a number of years ago, and the upholding the
12	statute is flawed. It's based on a flawed analysis
13	of a Supreme Court case that was designed to protect
14	children. That case dealt with legislation that
15	barred adults from going into a facility where kids
16	were dancing. We don't want that. We want a
17	situation where we can dance. Nothing more and
18	nothing less. Communication isn't just words on a
19	piece of paper or spoken through a microphone at a
20	hearing or spoken from a state. Communication is
21	movement. Communication is rhythm. Communication is
22	sound. Communication is dance. Communication is
23	when somebody looks at me in the eye. Communication
24	is when somebody nods their head. Communication is
25	when somebody smiles, when somebody frowns, when
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1	COMMITTEE ON CONSUMER AFFAIRS 35
2	somebody hugs, when somebody kisses and when somebody
3	dances. Communication is protected speech, and dance
4	is protected speech, and for that reason again, this
5	legislation must be passed. My written remarks are
6	longer. I do not want to nor do I believe to take up
7	any
8	CHAIRPERSON ESPINAL: I could listen to
9	you all day.
10	JERRY GOLDMAN: Huh? [laughter]
11	CHAIRPERSON ESPINAL: But in the interest
12	of-but the interest-from an interest if time, let's,
13	yeah, let's-lets
14	JERRY GOLDMAN: I'm—I'm doing my dancing
15	there, but please I urge you to enact this
16	legislation. I urge City Council to enact this
17	legislation with reasonable protections for society
18	and again, thank you for all the work that all of you
19	have done on this.
20	OLYMPIA KAZI: Hi. My name is Olympia
21	Kazi, and I'm going to read the-the New York City
22	Artists Coalition testimony. It's an honor and a
23	privilege to be back here after only three months.
24	We were here last time to discuss the oversight, and
25	now we're here to discuss the repeal of the Cabaret
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1 COMMITTEE ON CONSUMER AFFAIRS

Law, this law that say some have unfairly been 2 3 criminalizing social dancing, and from the mental 4 culture and expression. The reasons for repeal are many with about 100 active Cabaret Licenses and over 5 25,000 venues where New Yorkers may dance while 6 7 experiencing a de facto ban on social dancing in New York City. A tradition and a law with a racist and 8 9 homophobic legacy has no place in contemporary society. Today the Cabaret Law is not enforced 10 11 across t he board, but arbitrarily. Thus, it allows 12 for discriminatory practices by law enforcement 13 agencies. So, a law that is not supposed to be 14 enforced should actually not be on the books. This 15 law, which fit out of scale permitting requirements and zoning restrictions that's going to be the next 16 thing we do need to address. It's a great burden on 17 18 small businesses and grassroots cultural spaces. Ιt 19 also affects the livelihood of many when it becomes 20 means for closing the venues. Last but not least, this law makes all New Yorkers unsafe by forcing us 21 to dance in unlicensed spaces, but for all of those 2.2 23 reasons avoid city safety and security controls and the system. So, the New York City Actors Coalition 24 advocates for the safety and preservation of informal 25

2 cultural spaces and in the past two months we've 3 worked with the Dance Liberation Network and Dance 4 Parade and many other great organizations that will be testifying here today in a relentless campaign to 5 legalize social dancing and to ensure cultural 6 7 vibrancy and safety for all New Yorkers. So, I'm 8 going to-you know, I was very happy to hear today 9 that the de Blasio Administration is supporting the repeal, but as Jerry explained there is a process, 10 11 and we need to keep on knocking on doors, and this law needs to come out from this committee. 12 I'm very 13 happy that Councilwoman Karen Koslowitz is here. 14 She's one of the co-sponsors and we need to get some 15 more and then get the Speaker to give us a vote. So, it's great that we're all here, and we're testifying 16 because-well, there is some work still to be done, 17 18 but it seems like we may get there. So, I wanted to 19 let you know that that's where the campaign is going. 20 We had great coverage from a lot of media, and that 21 we already got samples of the answers from the Department of Consumer Affairs that included the 2.2 23 Cabaret Law Repeal in the Cultural Plan that has been recently created, and that the Mayor's Officer of 24 Media and Entertainment has been working with us to 25

2 the nightlife, for the information of the Nightlife 3 Office and, of course, we need to say a great thanks 4 to our charismatic tireless ally in the City Council, 5 Council Member Espinal who has been working and presenting these bills and giving me this opportunity 6 7 to, you know, address this historic wrong. So, this 8 is where we stand right now with the campaign, but 9 we, you know, we need to continue. So, please do call your Council Members. Get them to become co-10 sponsors of Bill Intro 1652. So in all these months 11 12 we've met with many council members and I wanted to 13 let everybody know that not once has someone told us 14 the Cabaret Law is good. The only arguments we had 15 for keeping it were either misinformation about 16 safety and nuisance requirements, but that Max 17 explained, as Max explained, these issues are 18 addressed in the Building Fire and Noise Codes or 19 worse we heard that this very bad law, which has been 20 used to harm so many can be a useful tool against a 21 few bad elements. You know, we need to have better, 2.2 fairer laws, policies and programs to address 23 nightlife related issues. Criminalizing social dancing for all New Yorkers cannot be the means to 24 25 address a few bad nightlife actors. So, many people

1	COMMITTEE ON CONSUMER AFFAIRS 39
2	have fought these laws for many decades and please do
3	the right thing. Repeal the Cabaret Law. Thank you.
4	FRANKIE DECAIZA HUTCHINSON? Hello. Hi,
5	my name Frankie Decaiza Hutchinson, and I'm doing
6	this, and also I want to say thank you City Council
7	for having us here today. It's been a long journey,
8	and we've come leaps and bounds so it's, you know,
9	important to celebrate the sort of things that we
10	have achieved and there is still a long way to go. I
11	represent the Dance Liberation Network and Discwoman.
12	I've lived in New York City since 2009, and like I
13	just mentioned I'm one co-founders of Discwoman
14	Platform and dedicated to progression in he music
15	industry particularly for women and LGBTQ folks. Our
16	work has been spotlighted, and awarded by Forbes and
17	PR and called LGBQ-LGBTQ Health Center for what we do
18	to help center the experience of marginalized people
19	in the artistic communities in New York City as well
20	as 15 other cities globally and other—over 200
21	artists. I mention this as I want it to be clear
22	that that I'm coming here as someone who works as an
23	activist in the communities that are affected by
24	Cabaret Law. Today, you know, I really want to ask
25	why. I want to ask the Council Members here today
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1	COMMITTEE ON CONSUMER AFFAIRS 40
2	why, why we hang onto a law that's been used
3	historically and systematically to oppress black
4	folks and other marginalized communities. It really
5	begs the question is this law being kept on the books
6	as a tool of oppression and the Administration can
7	use and abuse as t hey please? It's dangerous.
8	We've seen the impacts of its legacy during the
9	Giuliani Administration. With this law on the books
10	this kind of enforcement can easily be applied again.
11	This law was introduced in the 1926. Whilst there is
12	apparently some skeptics as to whether this law was
13	founded out of racism or not, this is America. If
14	one understand how slavery to the state has an
15	economical and visceral impact on black communities,
16	then it isn't hard to understand how any legislation
17	created in 1926 would also impact black communities.
18	The law was introduced in this very room in the 1926
19	Orderly (sic) Report, which officially enacted
20	Cabaret Law kicks off by specifically protesting jazz
21	a genre invented and overwhelmingly performed by
22	African-Americans before stating: Well, it has been
23	altogether too much running wild in some of these
24	night clubs, and in the judgment of your committee,
25	the wild stranger and the foolish native should have
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2 the check rate applied a little bit. It's crucial in to remember that jazz music is the reason why we're 3 4 all here today. The music that is loved and adored and most importantly profited off. The irony that 5 this genre was founded out of oppression and then 6 folks were oppressed for playing it is astounding. 7 8 The law didn't just affect patrons at jazz clubs. Ιt 9 later affected the musicians, too, who were forced to carry cabaret cards, which would often be revoked, 10 11 overwhelming affect-overwhelmingly affecting black 12 musicians and left them unable to work. In addition, 13 instrumentation was also limited prohibiting use of brass and percussion instruments. So, why is the 14 15 City Council keeping this law on the-is keeping this 16 law in the toolbox exactly? The City Council claims 17 it isn't using it. Then what is it its purpose of 18 it? Everyone is uneasy with the arbitrary nature of 19 the law founded on oppression. The fact that it's 20 still here reveals how it's always been available to 21 be used oppressively. Everyday I work with people. 2.2 I work with people of color in LGBTQ communities to 23 convince legal systems in New York City a bill against that interest. This is one of those systems. 24 We have an opportunity to break for other people who 25

1	COMMITTEE ON CONSUMER AFFAIRS 42
2	feel disenfranchised. I'm listened to and I'm care
3	about by city government. We have an opportunity to
4	press the reset button and start fresh with how we
5	treat those we feel like they're being criminalized
6	for freedom of expression and more specifically
7	dancing. The city is being laughed at by other
8	cities of world having a no dancing law. This is New
9	York City. This is absurd. This needs to be
10	repealed now.
11	CHAIRPERSON ESPINAL: Thank you. Rachel,
12	I'm going to keep you for the next panel.
13	RACHEL NELSON: Okay.
14	CHAIRPERSON ESPINAL: But I'm going to-
15	I'm just going to thank everyone for their
16	testimonies. Ms. Ellington, again it's an honor and
17	a pleasure to have you here today. I think you with
18	your history and the history of your family I'm sure
19	that you are very aware. I think you bring weight to
20	this conversation. So, than you for being here
21	MERCEDES ELLINGTON: This is happening
22	here.
23	CHAIRPERSON ESPINAL: Alright, thank you
24	guys. So, I would like to call up Rachel Nelson,
25	Wally Ruben from Community Board 5, Andrew Rigie and
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2 Robert Bookman from the New York City Hospitality3 Alliance. [background comments]

4 RACHEL NELSON: Hello. My name is Rachel I'm here today on behalf of small business 5 Nelson. owners in Brooklyn. I own three bars, but I'm also 6 7 here as a representative of somebody who's been a part of the New York City DIY scene for the last 15 8 9 Years. We come to you today not as a group of naïve party people who think that things in politics happen 10 11 overnight or the laws can be changed at a group's 12 whim, but as a constituency of social activists, as a 13 constituency of small business owners and artists and 14 as a constituency of taxpaying voting concerned-15 concerned citizens that see a flaw in our system that 16 requires immediate remedy so that all people are 17 treated equally under the law. It is illegal to 18 dance in New York City, the city that never sleeps, 19 where nightlife is a \$9 to \$10 billion industry. 20 I'll say it again. It is illegal to dance in New 21 York City. Okay, not fully illegal. 2.2 CHAIRPERSON ESPINAL: [laughs] 23 RACHEL NELSON: It is illegal to dance without a Cabaret License, a license that only one 24 percent of most-mostly wealthy backed investor 25

1	COMMITTEE ON CONSUMER AFFAIRS 44
2	establishments are granted. One percent. That is 97
3	places out of around 10,000 otherwise legally
4	licensed establishments are allowed the privilege of
5	dancing. Does this scenario resonate or sound
6	familiar with another national dialogue. New York
7	City is supposed to be a place where you come to make
8	it, a city of neighborhoods where small businesses
9	truly are the back bone of local economies. I spent
10	12 years working in New York City bars and
11	restaurants while running an art space that has faced
12	not only a 600% increase over 13 years, but also I've
13	had to move four times to spaces deeper and deeper
14	into Brooklyn. For my pain, I have been accused of
15	gentrifying and/or displacing, but while my rents go
16	up causing others perhaps less fortunate than me to
17	do so, too. Photographs of my art space have been
18	used literally on advertising and marketing campaigns
19	for condos, without my permission I might add,
20	creating revenue and cultural cache for the city at
21	the cost of my self and other art spaces that have
22	helped reshape New York City culture since the
23	Giuliani Era. The discussion about dancing is a part
24	of much bigger picture. It cuts at the very heart of
25	which New York City we all want to live in, a place
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that rewards and values its small businesses and 2 3 cultural spaces with fair laws that are enforced and 4 granted equally, or a city in which only change and 5 investors can afford the right to dance while exploiting cultural spaces and the little guys to see 6 7 which neighborhoods they're going to take off next. 8 Recently I've been lucky enough to find a landlord 9 who is willing to give me a 10-year leas for my art Me and a group of dedicated friends invested 10 space. 11 our life savings in this space. We spent months 12 renovating and did every job that we were legally allowed to do ourselves so that it still feels 13 14 handmade and with love, and because we signed a least 15 six days after the deadly ghost ship fire, we were 16 leaving fourth (sic) floor exits in a room that is 17 left and 1,100 square feet. We want to be safe in 18 safe, but one thing after all this time money and 19 energy puts us in jeopardy-jeopardy of being signed 20 out of existence. Our customers like to dance. То 21 this, I ask you has anyone here applied for a liquor 2.2 license lately? Did you know that you get 23 photographed, fingerprinted, your bank statements and personal history are submitted to the State Liquor 24 Authority. It's a 20 something page application, and 25

1 COMMITTEE ON CONSUMER AFFAIRS 46 2 you need to apply for the department-the Department 3 of Health permit. To incorporate through the 4 Department of State and federal law, you register your business with the IRS. You have to file a 5 certificate for the honor of collecting taxes. You 6 7 go to community board meetings. You have insurance 8 for Workers' Compensation, Disability, Liability and 9 liquor liabilities not to mention the Department of Buildings Local Fire Code, establishing relationships 10 11 with your local precincts. And I promise you 12 whatever the laws don't require of you, your 13 commercial insurance carrier will including video surveillance and licensed security. So, yes, it is a 14 15 true privilege to hold a liquor license and to run a nightlife venue in this space. It comes with a lot 16 17 of responsibility, but what is curious is that we are 18 granted all this grave responsibility to serve and 19 watch over people who are consuming alcohol. We 20 establish and pay for the creation of trust between 21 the state and ourselves, but somehow the simple act 2.2 of dancing we are not trusted with. To this concern, 23 I'm often told the Cabaret Law is not enforced. То this I tell you come out to Brooklyn or Queens on a 24 25 Friday night around 1:00 a.m. when unknown,

1 COMMITTEE ON CONSUMER AFFAIRS 47 2 unregulated paramilitary enforcement agency know as 3 MARCH raids your place, shuts down-shuts down and 4 frightens customer away from ever coming back. Often 5 triggered by something as small as a compliant maid three months ago by a neighbor who has already 6 7 forgotten. One of the favorite tools and 8 intimidation especially when you are otherwise up to 9 code is a fine for illegal dancing, a violation of the Cabaret Law. So, yes it is enforced. 10 It is 11 enforced arbitrarily often against minority owned and 12 small venues. When you receive a cabaret violation 13 that is a dancing violation, you may not be able to renew your liquor license. You may never be able to 14 15 open another place. It is not a small thing. Dancing puts small business owners in constant fear 16 17 for ourselves and the livelihood of the many people 18 we employ, and let me reassure you we employ a lot of 19 There are concerns that repealing the people. 20 Cabaret Law will lead to a surge in new bars, but 21 nothing about repealing the Cabaret Law will change any of the things I mentioned before. 2.2 That is it 23 will be just as hard and just as bureaucratically tedious and just as expensive to open a bar. 24 For this, the status quo will remain intact and 25

2 neighborhoods with few bars can breathe a sigh of 3 relief. For those of us open-already open or hoping 4 to open it will clear away some of the red tape and fear in doing business. So, in this today, we come 5 here today not naively to wipe away in one swoop a 6 7 law steeped in racism and bias against minority and 8 small business owners. There-there is a call to 9 eradicate any such inequity from our books. We do come here today with our eyes wide open to a long-10 11 term relationship and to a process. We come here 12 today as a Nightlife Constituency--that I might add 13 paid almost a billion dollars in sales tax last year-14 to ask the City Council and the de Blasio 15 Administration to take the first step by repealing the Cabaret Law, which wills start the process by 16 17 decriminalizing dancing in New York city, and yes we 18 are impressioned of the fact that decriminalization 19 is not the same as legalization, but we'd like the 20 dancing to be at least as legal as other things the 21 city has deemed not worthy of enforcing any more. 2.2 Thank you.

Good afternoon and thank you for allow Manhattan Community Board 5 to address you today on the issue of revoking the Cabaret-the New York City

1	COMMITTEE	ON	CONSUMER	AFFAIRS	
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Cabaret Law. We strongly urge the Council to be 2 3 mindful of the important tools that the Cabaret Law 4 gives to communities around the city. Manhattan 5 Community Board 5 is located in the Central Business District of Manhattan. Yet, increasingly we are a 6 7 residential community as well. CB5 has had 8 tremendous success in recent years working with our 9 partners at the SLA, the DCA, the NYPD and members of the public to maintain a necessary public review 10 11 process for Cabaret License applicants in our district. The New York City Cabaret Law has been a 12 13 critical component of this process. It has ensured 14 that standards of public safety and quality of life 15 from that by making certain that venues are appropriately constructed with adequate life safety 16 17 protections, that operators are qualified and that 18 proposed methods of operation are appropriately 19 balanced with the needs of the local community. More 20 importantly, it has afforded us an opportunity to bring nightlife applicants into a public hearing 21 2.2 process with a clear set of expectations where 23 residents and neighbors can weigh in to express their concerns or show their support and through our 24 auspices come to collaborative agreements that work 25

1	COMMITTEE ON CONSUMER AFFAIRS 50
2	for all parties. We have concerns about whether the
3	recently created Office of Nightlife under the
4	jurisdiction of the Mayor's Office of Media and
5	Entertainment has the proper experience to play this
6	role. MOME has traditionally and predominantly been
7	the proponent and advocate for media industries
8	within New York City government, which is its proper
9	role. It cannot substitute, however, for a community
10	board process within which nightlife applicants must
11	directly address their prospective neighbors. Film
12	and television production comes and goes. Nightlife
13	venues are part of their community night after night.
14	Manhattan Community Board 5 hopes this committee will
15	proceed cautiously regarding changes to the New York
16	City Cabaret Law, always keeping in mind the valued
17	and necessary role community boards currently play to
18	balance the concerns of this important industry with
19	those local residents and neighbors. Thank you.
20	CHAIRPERSON ESPINAL: Thank you. Before
21	we move forward I just want to address some—an
22	important point about the-the Office of Nightlife,
23	right. The Office of Nightlife is an office that
24	will be just as accessible to the community boards,
25	as it is going to the business, and it's going to be
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1	COMMITTEE ON CONSUMER AFFAIRS 51
2	representative of all parties and all stakeholders
3	when it comes to nightlife and communities. So, I-I
4	wouldn't want the community boards to see this as a
5	way to hinder quality of lives and communities, but
6	it's more about opening a dialogue between the
7	community board, the city and—and the businesses in
8	the community. So, it's-it's designed to help
9	everyone in a way where we value and look for ways to
10	help the night time economy grow at the same time.
11	So, you know, you're-you're part of the conversation.
12	The community boards are part of the conversation,
13	business is part of the conversation, and you all
14	will have equal weight in whatever is being said or
15	done in the future.
16	ANDREW RIGIE: Good afternoon. My name
17	is Andrew Rigie. I am the Executive Director of the
18	New York City Hospitality Alliance. We are a not for
19	profit trade association that represents thousands of
20	eating and drinking establishments throughout the

five boroughs. Now, many of our members are impacted by the Cabaret Law, which requires restaurants, bars and clubs to meet specific zoning safety requirements and also then obtain a license from the city's Department of Consumer Affairs before they're

1	COMMITTEE ON CONSUMER AFFAIRS 52
2	permitted to allow dancing with their establishment.
3	Now, it's been said here today the history of the
4	Cabaret Law is very controversial, and its
5	enforcement has certainly been described as racist
6	and selective. Over the years the courts have
7	rightfully struck down many provisions of the Cabaret
8	Law as unconstitutional. So, we have-today is really
9	a skeleton of the original much more controversial
10	law that acts almost as a checklist to ensure that
11	other zoning and public safety requirements are
12	adhered to before dancing is permitted. Nonetheless,
13	repealing the Cabaret Law or I should say the license
14	is an important action and a symbolic step for many
15	people as you've heard here today. However, upon
16	repeal of the Cabaret License, the New York City
17	Hospital Alliance urges the City to advise businesses
18	and the public that such a repeal does not mean that
19	people can now just dance at every restaurant, bar,
20	club or other venue around the city. To allow
21	dancing, a business still is going to have to meet
22	the proper zoning requirements, have the proper
23	public assembly permit, have video cameras and fire
24	safety systems and, if they employ security guards,
25	they must meet additional standards. When all these
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1 COMMITTEE ON CONSUMER AFFAIRS 53 2 requirements are met, the business will then need to 3 amend their liquor license to permit dancing in the 4 licensed establishment. Now, because of this multistep process, as it often is for the business 5 community, we believe that the Office of Nightlife, 6 7 which we commend you on and congratulate everyone that can do a lot of work around this issue, and 8 9 begin addressing the public safety, the zoning requirements in a really comprehensive and thoughtful 10 11 way to ensure that we can allow dancing at more 12 establishments around the city, which generates 13 revenue for business, allows people to go out dancing 14 and enjoy themselves, and that gets rid of the 15 blemish of the history of this law. Now, we also 16 want to just say and make sure that the record 17 reflects that prior to this hearing we have expressed 18 concern on the current language contained in Intro 19 1652, and we do appreciate you and the teams 20 responsiveness and openness to address these concerns 21 because we do not want them to have negative and 2.2 unintended consequences on the nightlife community 23 and our city's culture. So, we really look forward to working with you to make sure that this bill is 24 done in a straightforward effective way, and then 25

2 again, we thank the Office of Nightlife can really 3 work in a comprehensive way to look at this and all 4 the issues that impact nightlife and the night time 5 economy. So, thank you and I'll turn it over to our 6 Counsel Rob Bookman.

7 ROB BOOKMAN: Good afternoon. My name is 8 Robert Bookman. I'm an attorney in the city of New 9 I'm counsel and one of the founders of the York. Hospitality Alliance and a partner in the law firm of 10 11 Pesetsky and Bookman. We specialize in the 12 hospitality industry, and while I am nowhere near as 13 famous as the granddaughter of Duke Ellington, I did 14 want to spend a minute to give you my background so 15 you know where I come from on this issue. I helped 16 form the New York Cabaret Association back in 1989 17 after I left city government in '86 for the sole 18 purpose of trying to address the unfairness of the 19 Cabaret Law. That expanded that New York Cabaret 20 Association in the New York Nightlife Association 21 back in 1994, and that remained in full force and 2.2 effect until five years ago when we formed the New 23 York City Hospitality Alliance. I have been at the forefront of this issue for literally 30 years. 24 Ι worked with Council Member Koslowitz about 20 some 25

1	COMMITTEE ON CONSUMER AFFAIRS 55
2	odd years ago in legislation to try to liberalize the
3	Cabaret Law to allow more places where we-I think the
4	definition we came up with the then Councilwoman was
5	incidental dancing so that local neighborhood bars
6	could do it when they weren't really dance clubs.
7	There was no political desire for it at the time.
8	So, it simply didn't go anywhere. I think Giuliani
9	was mayor at the time. But that's my background.
10	So, we are huge supporters of lawful and safe
11	dancing, and would support any bill that would
12	increase the number of places where businesses can
13	offer dancing legally as long as it is in a safe
14	environment. New York City Because of two major
15	tragedies over the decades the Happy Land and the
16	Blue Angel in which unlicensed, unsafe establishments
17	or operating as dance clubs had fire tragedies, New
18	York passed what we consider the toughest and sanest-
19	well, the toughest safety laws in the world. So,
20	when you walk into a licensed dance club today, you
21	know that they have met the toughest safety standards
22	for any place in the world, and we think that's
23	important and we shouldn't lose that because God
24	forbid there's another incident, the pendulum is
25	going to swing completely in the opposite direction.

2 I don't think anybody, you know, wants to lose that. 3 The problem, you know, I have, you know, with this 4 bill is that you repeal the Cabaret Law today and tomorrow not one additional place that currently 5 cannot have dancing will be able to have dancing. 6 Let me repeat because a number of people like to 7 8 repeat the headline here. Repealing the Cabaret Law 9 does not increase by one establishment the number of places where dancing can legally occur, and by the 10 11 way, dancing is not criminal and the people who dance 12 are not violating the laws. We're talking about 13 businesses who are regulated and how the city and the 14 state chooses to regulate those businesses, and 15 that's because the Cabaret Law and my old agency the 16 Department of Consumer Affairs they did-it doesn't 17 decide where people can dance, where businesses can 18 allow dancing. It's simply acts as a checklist to 19 ensure that the business has all of those 20 requirements that are otherwise required so that I 21 meets the zoning requirements, that it meets the fire 2.2 safety codes, and it meets the building codes. And 23 when you have-all those items are checked, you get your Cabaret License. It's as of right. There's no-24 no discretion. What this bill does is remove the 25

1	COMMITTEE ON CONSUMER AFFAIRS 57
2	checklist, but it keeps all the items that are on the
3	checklist, and it doesn't change anything. One of
4	the attorneys in the first panel correctly testified
5	that zoning laws is what determines where dancing can
6	occur and not occur, and repealing the Cabaret Law
7	doesn't change that. And while the Cabaret Law over
8	the decades appropriately has been found more and
9	more unconstitutional, leaving now only patron
10	dancing is the only thing that the Department of
11	Consumer Affairs insists on a Cabaret Law for. The
12	zoning laws become more and more expansive and
13	restrictive about where you can have dancing. So,
14	that's where the battle ultimately needs to take
15	place is at City Planning as to where they're going
16	to allow businesses, you know, to dance, you know,
17	and to have dance clubs. Then, of course, you have
18	the fire safety issues. I've sat in many meetings
19	with the Fire Department and they will tell you as
20	they have told us and I know they told Council Member
21	Koslowitz over the years that a patron's awareness of
22	their surroundings and, therefore, safety laws
23	[bell]need to be different for a bar where you're
24	sitting and having a beer and talking with a friend,
25	a restaurant where you're having a meal versus a
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nightclub where there's a dance floor where the music 2 3 tends to be lower, where the lights tend to be lower, 4 and because you're not as aware of your surroundings 5 that's why they have all of these safety laws. So, what we're worried about is that mixed message will 6 go out to all these businesses in Brooklyn and 7 8 elsewhere that the reason why they don't have Cabaret 9 Licenses now is because they're probably not zoned for it because if they were they could go get a 10 11 Cabaret License. We're concerned that there's going 12 to be a confusing message out there that the dance 13 laws have been thrown out, the dance police are out of business. It's okay now for every neighborhood 14 15 bar on a Friday or Saturday night to push the tables 16 and chairs away, bring in a DJ, put a red line, a red velvet rope outside, charge \$10 and be a dance club. 17 18 That's a bad message, and if that's what is the 19 result of this because there's going to be more legal 20 enforcement for the police not less as a result of 21 that because people will be complaining to their Council Members and otherwise that that nice bar down 2.2 23 in the city is now, you know, some loud club on the weekends, and they will use whatever tools they can 24 and they don't need a cabaret law to issue violations 25

2 to a place like that. They will issue violations, 3 which we defend in my office all the time for 4 operating contrary to the C of O or if they have more 5 than 75 people in there, you don't have a public assembly permit or that you don't have the fire 6 7 safety. Or, my nightmare scenario is God forbid 8 there's a fire in one of these places an people get 9 killed, and-and then they-and then they get a turn with the city government and say well you told me to 10 11 us it's okay. You said the dance laws don't exist 12 any more. So, if you're going to do this, you've got 13 to very clear that its step 1 in a long process and 14 nothing has changes other than there's one less law 15 they could write a ticket under. But if the police 16 are coming to a place in, you know, now, they're not 17 coming because of a complaint of dancing inside. Ι 18 assure you. They're coming because there are 19 complaints of other issues, and they use the dancing 20 as something to issue a ticket for. They wills till 21 issue the ticket if people are dancing there because it's violating three or four of the different zoning 2.2 23 and fire safety laws. So, that's our concern and we want-and we wanted to express that to you. As to the 24 25 other language, I'm a little concerned that what we-

2 if we're going to repeal this law, we don't exchange 3 and the numbers, everybody has a different number. Ι 4 understand it's 175 license categories left. Some of 5 the numbers today were people say there are less, but let's just say they're less. But let's if we can use 6 7 the larger number 175, I don't want to exchange the 8 security camera, you know, requirements, which are 9 not-which are not inexpensive for a small neighborhood business. I don't' want to change 175 10 11 places that have to install that for hundreds or 12 maybe thousands of places who meet this new 13 definition of this new thing called a nightlife 14 establishment. So we want to want to continue 15 working with you. It's like I don't think anybody is looking to add more burdens to these local businesses 16 who now still can't dance, but now they have to have 17 18 security cameras because of, you know, they-they meet 19 this new definition of nightlife establishment. So, 20 let's work together on language, and by the way, the 21 police love security cameras. If they could require 2.2 every business in the city of New York to have 23 security cameras inside and out, they would. So, I'm not surprised that the Administration says, you know, 24 well, you know, we're not-they didn't give you a 25

1	COMMITTEE ON CONSUMER AFFAIRS 61
2	clean answer to your insightful question. You know
3	would you support language that only limited security
4	cameras to the 175 places that currently are required
5	to have them and they kind of gave you an answer that
6	sounds like to me like well we're going to capture
7	some more places. I don't think that that would be
8	fair. So, those are the issues that we have. We-we
9	appreciate working with you on this. We will
10	continue to work with you on it. Thank you.
11	CHAIRPERSON ESPINAL: Alright, thank you.
12	I'm just going to say for the record I agree with
13	you. I wouldn't want more than 175 of those
14	businesses beyond that to be captured under a new
15	bill. So, we're going to work towards that.
16	ROB BOOKMAN: That's great.
17	CHAIRPERSON ESPINAL: I guess my next
18	question to you is if we repeal the Cabaret Law, the
19	businesses within the zoning that you've mentioned
20	earlier would they need a license for people to
21	dance?
22	ROB BOOKMAN: They won't need a license
23	to dance. No.
24	CHAIRPERSON ESPINAL: Okay.
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2 ROB BOOKMAN: It-but they'll-they'll 3 still need everything else.

4 CHAIRPERSON ESPINAL: Yeah, yeah, of 5 course right. That's the-that's the point making 6 sure we have the security in there for that to 7 happen.

ROB BOOKMAN: They'll still-they'll-if 8 9 they're in the zone, they won't need a license. They'll just have to install if they don't already, 10 11 they'll have to install all the safety systems, which the Fire Code requires for dancing, and they will 12 13 most likely have to go back to the State Liquor 14 Authority and step one will be the community board 15 and what's called the Changing Method of Operation 16 Application. Because they clearly when they filed, they filed as a bar with no dance because they-17 18 because the SLA License Application says if you 19 checked yesterday and since you're in New York City 20 you have to give us a Cabaret License. So they 21 clearly check no that they're not having dancing. So, if they're going to have dancing because they're 2.2 23 zoned for it, they're going to have to do that, but they're also going to have to change their C of O. 24 Just because you're in a zone for it doesn't mean you 25

1 COMMITTEE ON CONSUMER AFFAIRS 63 can legally do what that zone allows for. C of Os 2 3 are for building and for floor. 4 CHAIRPERSON ESPINAL: So a Cabaret License is that first step in--5 ROB BOOKMAN: [interposing] The Cabaret 6 7 Law License was the last step. The first step was your C of O. You can't operate without a C of O. 8 9 CHAIRPERSON ESPINAL: [interposing] But removing the Cabaret License is that first step and 10 11 then they can go back and start worrying about the--12 ROB BOOKMAN: [interposing] You're 13 repealing the top of the-of the-of the pyramid, not 14 all the things that led to the top of the pyramid. 15 CHAIRPERSON ESPINAL: It's--16 ROB BOOKMAN: [interposing] When I-I did 17 many Cabaret License for--18 CHAIRPERSON ESPINAL: [interposing] But 19 legislatively as-as a City Council member, the only 20 action I can take is to repeal the Cabaret Law, and 21 it will just start that transaction--2.2 ROB BOOKMAN: [interposing] Oh, well, 23 veah--CHAIRPERSON ESPINAL: --allowing for 24 25 people--

1 COMMITTEE ON CONSUMER AFFAIRS 64 ROB BOOKMAN: [interposing] You're also-2 3 CHAIRPERSON ESPINAL: -- to be able to 4 dance in the use groups without a license. 5 ROB BOOKMAN: Right, you-you have some 6 7 input. CHAIRPERSON ESPINAL: Alright, thank-8 9 thank you. 10 ROB BOOKMAN: You certainly have input 11 because the Council is a strong zone--12 CHAIRPERSON ESPINAL: [interposing] Thanks, thanks. I have a question for Rachel that I 13 14 want to get. 15 ROB BOOKMAN: Right, but it has a strong 16 zoning law. 17 CHAIRPERSON ESPINAL: Alright. Rachel, you-you have a very colorful history in Brooklyn and 18 19 the city. As you mentioned before, you ran a lot of 20 DIY venues, some that I'm very familiar with or-or some that were in the manufacturing areas in 21 Williamsburg. Possibly you know or you have 2.2 23 acquaintances that-that run some of the manufacturing areas in Bushwick. Would you say that you've seen 24 25 venues close in Williamsburg and possibly Bushwick

1 COMMITTEE ON CONSUMER AFFAIRS because they didn't have a license to allow dancing 2 3 in that-in--?

RACHEL NELSON: Yeah, it's often a tactic 4 of various administrations and the local law 5 enforcement that when a neighborhood is under rapid 6 7 gentrification, they start to use the Cabaret Law to quickly evict people from spaces. So, yes, it's 8 9 something that's been used. Over the last 20 years I've seen it numerous amounts of times in order to 10 11 get lower paying tenants out and get even higher paying tenants or redevelopment for condos then. 12 13 CHAIRPERSON ESPINAL: In Use Group 12 14 have there been DIY spaces--15 RACHEL NELSON: [interposing] Oh, yeah--16 CHAIRPERSON ESPINAL: -- and for the 17 entire--RACHEL NELSON: -- for sure. I mean the 18 19 entire Tenth Avenue in Williamsburg was all I believe 20 Use Group 12. It was all industrial. I mean those 21 condos are sitting on things that used to be garbage 2.2 dumps. 23 CHAIRPERSON ESPINAL: Okay. Thank you. [pause] Alright. So, guys, we're going to work 24

together. We-we just want to make sure that we 25

1 COMMITTEE ON CONSUMER AFFAIRS 66 2 protect all other businesses from being captured into 3 this law. 4 ROB BOOKMAN: Right. CHAIRPERSON ESPINAL: I think it's 5 something that I strongly agree with you, and I look 6 7 forward to continue the dialogue after this hearing. 8 Thank you. Thanks guy. 9 ROB BOOKMAN: Thank you. CHAIRPERSON ESPINAL: You're a pleasure 10 11 to work with. 12 CHAIRPERSON ESPINAL: You, too, man, 13 always. [background comments] 14 CHAIRPERSON ESPINAL: Alright, next let's 15 call up Christopher Carroll from Local 802, the 16 American Federation of Musicians, and Greg Miller of 17 Dance Parade, Jamie Burkhart from New York City 18 Artist Coalition. John Barclay from Dance Liberation 19 network. [background comments, pause] And we're 20 going to set the clock for two minutes. When you're 21 ready, you can begin testifying. 2.2 CHRISTOPHER CARROLL: Good afternoon, 23 Chair Espinal and members of the Committee on Consumer Affairs. My name is Christopher Carroll and 24 25

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2	I'm the Political Director for the Associated
3	Musicians of Greater New York, Local 802, AFM.
4	CHRISTOPHER CARROLL: [off mic] Is this
5	on? [on mic] It's on. Great. Thank you. I would
6	like to thank you for the opportunity to present
7	testimony in support of the full repeal of the
8	Cabaret Law. As this law has no place in our
9	society, and if New York City is a place that
10	supports the arts and creativity as well as the
11	businesses and performers that make New York City a
12	cultural capital, it must be repealed. Local 802 is
13	the largest local union of professional musicians in
14	the world including musicians of all styles and
15	background to the Metropolitan Opera an orchestra to
16	Broadway and the thousands of musicians playing in
17	recording studios, jazz clubs, hotels, bars, lounges,
18	dance halls. They perform each day and every night.
19	Musicians come to New York from across the country
20	and the globe for the opportunity to perform with the
21	most talented artists and be part of the most
22	creative community. Many of these musicians perform
23	in our city's nightlife venues and it is here in
24	those venues that much of our vibrant, artistic and
25	cultural life is born, developed and encouraged. As
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2 a result, New York City is home not only to the most 3 talented musicians in the world but also to the most innovative, the most diverse, the most flexible and 4 the most creative. However, the Cabaret Law, a lot 5 steeped in both racism and bigotry is arbitrarily 6 7 enforced, limits performers freedom of expression, hinders the health of small businesses and venues and 8 9 diminishes our city's identify as a cultural and entertainment capital. It runs contrary to values 10 11 that New Yorkers hold der, the values of inclusion, 12 the values of compassion, the values of acceptance 13 and artistic freedom. This undue and unreasonable burden is not just felt by the business owners forced 14 15 to comply or risk liability, and it's felt by the 16 musicians whose livelihoods depend on them performing 17 live music at a restaurant or at a bar or in a night 18 club. Local 82 advocates everyday for the creating 19 of performance opportunities that encourage live 20 music and allow musicians to be treated fairly and 21 support themselves and their families. These types 2.2 of opportunities are vitally important both for the 23 vibrancy of our city's cultural identify as well as the health of our-our entertainment economy. 24 Musicians are subject to frequent exploitation, 25

1	COMMITTEE ON CONSUMER AFFAIRS 69				
2	misclassification, for infrequent economically				
3	sustainable opportunities for employment. As a				
4	result, the median income for musicians is in the				
5	five boroughs is just \$30,000 a year, oppressive				
6	lives, but the non-musicians crucial opportunities				
7	they need to continue to live and work in our city				
8	must be abolished. Ultimately, the city-the city and				
9	the Council must leverage every opportunity [bell] to				
10	create laws and regulations to support the musicians				
11	and performers who make New York City a cultural				
12	capital of the world. Local 802 is proud to support				
13	the Office of Nightlife and Advisory Board under the				
14	stewardship and leadership of Council Member Espinal				
15	in August, and we hope the new office will provide				
16	the administrative and its very support musicians				
17	need to survive. The abolishment of the Cabaret Law				
18	is an important component of those efforts, and				
19	musicians of our city fully support its immediate				
20	repeal. Thank you.				
21	GREG MILLER: My name is Greg Miller.				
22	I'm the Executive Director of Dance Parade, and a				
23	member or legalizeddance.org. We actually started				
24	the dance parade in 2007 as a result of the State				
25	Supreme Court case where a number of dancers brought				
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2 a case that said dancing should be legal in all the 3 venues, and we were shocked to hear that all kinds of 4 social dancing, Latin, ballroom, country western and many more might be considered not expressive under-5 even when we had the First Amendment. We responded 6 with the Dance Parade not just on Broadway, but in 7 8 schools and community centers, senior centers. We 9 bring dance programs that culminate in the final event in May, and we now have 80 unique styles of 10 11 dance, and all these people they originally came out because of the Cabaret Law, and I'm going to go off 12 13 script here, and kind of respond a bit to the Hospitality Alliance, and some of the community board 14 opposition to the law. I think it's kind of a scare 15 16 tactic to say that there's going to be discos popping 17 up everywhere, that-that the fire safety is an issue 18 because when-when it did happen, the Happy Land fire for example, you know, in the Bronx was an 19 20 unregulated space. It was gang related. Ιt 21 happened, you know, because there weren't safe 2.2 conditions. Now we have the safe conditions. We 23 have a 2007 Noise Reduction Act where the Council passed the law to make the city quieter. So, a lot 24 of the issues that we're talking about today that 25

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scare people about-about repeal have already been 2 3 covered by existing laws. [bell] So, I just wanted 4 to say that, and I question, you know, what about 5 corruption? This is 1926 when this law occurred. When did the corruption stop? We all know it 6 7 happened, but didn't actually stop. There's 104 8 licenses and I just want to like have everybody look 9 at the list, and-and ask ourselves, you know, do we need to investigate why some clubs get them and other 10 11 don't. Very famous large clubs don't have them, and 12 we don't want to cause problems for them. We want to 13 have dancing for everybody but let's look at, you 14 know, where the money is or, you know, try to come up 15 with a fair way. So, I want to thank you for-so much 16 for the task force. I think it's a great step that's 17 going to assist the not in my back yard argument, and 18 it's going to make a huge difference. We're going to 19 have a better city because of this. Right now, 20 culture is going away, and we need your help, the committee's help to make this a better city. Thank 21 2.2 you.

JAMIE BURKHART: My name is Jamie
Burkhart. I'm a member of the New York City Artists
Coalition. I'm asking the New York City Council to

2 repeal the Cabaret Law. The Cabaret Law makes social 3 dancing illegal in all but fewer than 100 places in 4 New York City. I'm talking about birthday dancing. 5 I'm talking about the first dance at a wedding. At a wedding we should all dance. Dance is how we express 6 7 the unity of our families becoming one. Dance is how we move our cultural traditions forward across 8 9 generations. Dance should not be illegal, nor should it jeopardize city's vital community places, which 10 11 we're already losing due to the affordability crisis. 12 The Cabaret Law was created in 1926 to stop inter-13 racial dancing in Harlem dance clubs. It was use by 14 Mayor Giuliani in the '90s to target and shutter gay 15 bars decimating culture. Stonewall was the only gay 16 bar at the time to allow dancing in spite of not 17 having a Cabaret Law. The Civil Right Issue law was 18 used time and time again, and it's still on the books 19 and its prejudicial history is still felt today. 20 Because of the Cabaret Law, there are zero legal 21 places to dance in Bed-Stuy nor in El Barrio for There are zero Cabaret Law instances in 2.2 instance. 23 Council Member Cumbo's district where I live nor in the Speaker Melissa Mark-Viverito's district. With 24 fewer that 100 active Cabaret Licenses in all five 25

2 boroughs, there is nowhere legal to dance in the vast 3 majority of New York City's neighborhoods. Walking 4 in today Council Member Dromm just told me that they never grant Cabaret Licenses for LGBTQ spaces in his 5 district. In 2017, we as a city must take a clear 6 7 stand against racism and homophobia. This tool of 8 discrimination from another time has no place in our 9 civil society. My life as an advocate began with the loss of another. My good friend Nick Mahoff (sp?) he 10 11 was one of the 36 people killed in the Ghost Ship 12 tragedy earlier this year. From the minute I heard 13 he was missing, I know he was gone. They all were. 14 I was filled with shock, then grief. [bell] My 15 first response was to organize for safety of 16 community spaces. I soon found myself in league with 17 long time safety advocates in the arts. We 18 facilitated fire safety walk-throughs and workshops. 19 Our study groups for the Fire Department's Fire Guard 20 Certification Exam have 100% pass rate. Working 21 directly with spaces we found though that they were up to code and ready for inspection, some were afraid 2.2 23 to engage with the Fire Department because they knew they did not have a Cabaret License. The Fire 24 Department doesn't care about if you have a Cabaret 25

2 License because the Cabaret Law has nothing to do 3 with life safety. For those who claim the Cabaret 4 Law is about safety, we know what makes community 5 spaces safe, and it is not a ban on dancing. Improve the relationship of trust to save lives. Repeal the 6 7 Cabaret Law. For those who say that the Cabaret Law 8 is not being enforced, many spaces cited--it is. 9 Many spaces cited in the last year are closed. The Cabaret Law is an easy way for extreme conservative 10 11 groups to arbitrarily shut down spaces. Since the 12 presidential election, there have been target 13 outright attacks against community spaces in New York 14 City. Through the Internet, they incite others with 15 their political views to anonymously call authorities 16 on art spaces, which they see as liberal organizing 17 They posted my home address on their centers. 18 website. At least one space I know of was visited by 19 A teenage prankster in Wyoming can shut authorities. 20 down spaces in New York City with this outdated law. 21 Repeal the Cabaret Law, legalize dance. Don't Ask, 2.2 Don't tell isn't good enough. 23 JOHN BARCLAY: Thank you. Hi. My name is John Barclay. Thank you for having me here. 24

Thank you for coming out. Real quickly I want to

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1	COMMITTEE ON CONSUMER AFFAIRS 75
2	just address a few of the comments made by the
3	gentlemen that were defending the New York City
4	Cabaret No Dancing Law in 2017. He mentioned the
5	zoning—the zoning issue, and I just want to reiterate
6	that we're—all of us advocates including Mr. Espinal
7	are very aware of the zoning changes that need to be
8	made and we are working on them 100% in regards to
9	the camera requirements, the fear of a-a venue with
10	let's say 150 capacity now has to have cameras
11	outside. I have-I have a small bar with a 141
12	capacity. I also had a restaurant with around 50
13	capacity and for both of those we were required by
14	our commercial insurance to already have those. So,
15	almost every place nowadays the coffee shops
16	everything is—is putting up cameras. You also get a—
17	it's like a public safety officer, a community
18	affairs officer that come by, and that's part of the
19	recommendation that goes along with the community
20	board recommendation. So, that' in my personal
21	belief already very much covered, and I don't see
22	that as being a, you know, a burden to-to small
23	businesses as a small business owner. So, yes, my
24	name is John Barclay. I have a decade of experience
25	in New York City nightlife. I'm well versed on the
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1	COMMITTEE ON CONSUMER AFFAIRS 76
2	Cabaret Law, the Cabaret License Application process.
3	I can speak at length regarding contemporary
4	enforcement, which I believe to be discriminatory to
5	say the least. I'm currently amongst other things a
6	New York City bar manager who has repeatedly been
7	negatively affected by the Cabaret Law and I support
8	a full repeal of the law, which I believe is absurd,
9	antiquated, racist, dangerous and extremely
10	embarrassing for our city. I currently operate a
11	modestly sized bar that in its five years of
12	harmonious existence has had literally zero noise
13	complaints, is in good graces with our local precinct
14	and community board, zero insurance-zero insurance
15	claims and exists peacefully with our neighbors. We
16	have a Certificate of Occupancy, a place of assembly,
17	emergency lighting, several egresses, regularly
18	inspected fire extinguishers, an A Health Rating for
19	whatever that's worth. We employ licensed and
20	insured security guards who are also certified fire
21	guards. We are conveniently situated on the same
22	block as our fire station. We have passed dozens and
23	dozens of FDNY, DOB, SLA, DOH and NYPD inspections.
24	Yet, we live in constant fear and paranoia of our
25	city government. A few years ago we received a

1	COMMITTEE ON CONSUMER AFFAIRS 77
2	single cabaret citation, which resulted in
3	appearances and fines in both Criminal and State
4	Court here in New York City. We were told by the
5	city and the State Liquor Authority that if we
6	continued to allow dancing we would be shut down. My
7	government has repeatedly told me they will pull my
8	liquor license and that my business and the
9	livelihood of myself and 15 employees will cease to
10	exist all for allowing dancing. This has been
11	happening for 91 years now. Bard are raided, fined,
12	and shut down. Nights ruined, money is lost. Yet
13	for 91 years New York City still dances. You can
14	embarrass New Yorkers, you can bankrupt them and you
15	can injure them but New York City will never stop
16	dancing. No law, no agency, no military occupation
17	will ever come close. When you push New Yorkers out
18	of bars, they dance in warehouses. If you shut down
19	the warehouses they will dance in the subways and the
20	sewers and City Hall. You cannot stop them. You can
21	only shuffle them around. The incredible dance music
22	of New York City, Disco, Salsa, Hip-hop, Free Style,
23	it feels like it's appreciated by everyone in the
24	world except for our city government. The same
25	institution who brags about its cultural contra-
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contributions routinely oppresses the contributors. 2 3 Council Members of the cultural capital of the world 4 please take this opportunity to decriminalize social dancing. It's harmless, it's healthy, it's beautiful 5 and it's engrained in the complex and incredible 6 7 identity of this city. I'm happy to answer any questions regarding my professional and personal 8 9 experiences with the Cabaret Law. Thank you very much for having me. 10

11 CHAIRPERSON ESPINAL: Thank you so much 12 all for your testimony and Jamie, thank you for 13 sharing your personal story. I'm sure it's tough, 14 but appreciate your advocacy on behalf of your 15 friends and the city. Thank you. Chris-Chris, you 16 represent the musicians of the city

17 CHRISTOPHER CARROLL: That's right. Its 18 unionized musicians, but we-we make a point of being 19 legislatively and politically active for every 20 musician in the city regardless if they're in our 21 union.

CHAIRPERSON ESPINAL: And you-and the union believes that repealing the Cabaret Law and allowing for nightlife to flourish will create more opportunities for-for those musicians and artists?

2	CHRISTOPHER CARROLL: It is important to
3	our union both for the job creation components, but
4	also for the signal that it's sending. To your
5	point, the signal that is sent there the city
6	government is sending to our culturally active arts
7	community, but with-do we prioritize arts? Do we
8	prioritize culture? Do we see it part of being a New
9	Yorker.
10	CHAIRPERSON ESPINAL: No, we appreciate
11	your-you advocacy and support on this.
12	CHRISTOPHER CARROLL: Thank you for
13	having us.
14	CHAIRPERSON ESPINAL: Thank you. John,
15	you-you mentioned that currently in order to receive
16	insurance for your business, commercial insurance
17	that there is a requirement for cameras?
18	JOHN BARCLAY: Yeah, I mean-
19	CHAIRPERSON ESPINAL: [interposing] For
20	that-for that.
21	JOHN BARCLAY: In my personal experience
22	absolutely.
23	CHAIRPERSON ESPINAL: So-so
24	JOHN BARCLAY: [interposing] I don't know
25	if every insurance company, and I don't know how that

1 COMMITTEE ON CONSUMER AFFAIRS 80 varies venue to venue, but I think most business 2 3 owners would agree that it would be very hard to 4 operate especially a large capacity venue to have 5 ensured without security cameras. CHAIRPERSON ESPINAL: Okay. 6 7 JOHN BARCLAY: 100%. CHAIRPERSON ESPINAL: You-you do have-I'm 8 9 sorry. Do you have any-any businesses within Use Group 12. 10 JOHN BARCLAY: I don't. Almost no bars 11 12 and restaurants exist in this city within Use Group 13 12. 14 CHAIRPERSON ESPINAL: Do you have any 15 acquaintances that-for Use Group--16 JOHN BARCLAY: [interposing] Well, 17 actually I can't believe I just said that. I-I 18 actually do have a lease [chuckles] on a building 19 that is within Use Group 12. I'm working with some 20 people. We are trying to obtain Cabaret License. We have not opened yet, but the reason we chose that and 21 it's in a-it's a Sanitation district is because it's 2.2 23 one of the only areas in North Brooklyn where a license is obtainable. 24

1 COMMITTEE ON CONSUMER AFFAIRS 81 CHAIRPERSON ESPINAL: If you don't have a 2 3 Cabaret License that means people cannot dance in 4 your-in that venue, correct? JOHN BARCLAY: Correct, yes. I mean that 5 venue does not exist yet, and maybe--6 7 CHAIRPERSON ESPINAL: [interposing] Yes. 8 JOHN BARCLAY: -- and maybe it never will, 9 but if it did that would be-that would be accurate. CHAIRPERSON ESPINAL: So, you would need 10 11 a license in order for people to dance? 12 JOHN BARCLAY: 100%. 13 CHAIRPERSON ESPINAL: If we repealed the 14 Cabaret Law would you need a license for people to 15 dance in Use Group 12? 16 JOHN BARCLAY: It-it sounds like no. 17 CHAIRPERSON ESPINAL: Okay, alright, thanks. 18 19 JOHN BARCLAY: Yes, I-I encourage repeal 20 [laughter] just to set the record straight. 21 CHAIRPERSON ESPINAL: [laughs] Alright guys, I appreciate it. Thank you Greg also for all 22 23 your advocacy. I know you've been part of this fight for-for decades. 24 25

2	GREG MILLER: Just to note, too, half of
3	the existing licenses aren't even in Use Group 12.
4	I'm just saying. So, it's ineffective, a totally
5	ineffective law, the licensing is. Half to the 104
6	licenses that exist now are not in Use Group 12.
7	CHAIRPERSON ESPINAL: Do-do you have any
8	data to show that?
9	GREG MILLER: We'll get it to you.
10	JOHN BARCLAY: A lot of those have been
11	grandfathered in because the-the-the zoning thing
12	was—was not part of the original law. So there's a
13	lot of spaces that have been around for a long time.
14	CHAIRPERSON ESPINAL: Yeah, that-that is
15	accurate. Actually, in my district we do have a
16	business that's been grandfathered in and they're
17	able to obtain a cabaret license even though they're
18	not
19	JOHN BARCLAY: [interposing] Sure.
20	CHAIRPERSON ESPINAL:in Use Group 12.
21	They're actually in a residential/commercial area.
22	So, yeah, yeah, that's the group.
23	JOHN BARCLAY [interposing] Yeah, it's
24	possible there's another reason that some of these
25	exist for sure, but some of them are-are
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1	COMMITTEE ON CONSUMER AFFAIRS 83
2	grandfathered in and the zoning thing is definitely
3	something that was put there ex post factor in my
4	opinion to discourage dancing in the city.
5	CHAIRPERSON ESPINAL: Right. Alright,
6	great. Thank you guys. I appreciate it.
7	JOHN BARCLAY: Thank you.
8	GREG MILLER: Thank you.
9	CHAIRPERSON ESPINAL: We're going to try
10	to stick to the clock. That way we can all leave by
11	5:00. I mean I can stay past 5:00 but I'm just-just
12	saying. [laughs] We have Conrad Neblett, Matt
13	Ardsley (sic) and I again I'm sorry if I'm
14	mispronouncing your names. Robert Blumenblatt (sp?),
15	Jonah Levy. Oh, wait. I'm sorry. I'm sorry. Please
16	forgive me this panel. I actually another panel that
17	I-that I kept aside, but you'll-you'll be next after
18	this one. I will have Justin Carter and Kevin Dougan
19	from New York State Restaurant Association. Kevin-
20	Kevin Dougan.
21	MALE SPEAKER: [off mic] He left a few
22	minutes ago.
23	CHAIRPERSON ESPINAL: He left? Okay. So
24	Kevin is not here. Alright. I'm going to call back
25	the other guys. Conrad Neblett, Matt Arsic-Ardsley,
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1 COMMITTEE ON CONSUMER AFFAIRS 2 Robert Blumenblatt. [pause] Justin, you may begin 3 whenever you're ready.

JUSTIN CARTER: Okay, yes. Check. 4 There Okay, oh thanks for having me. 5 Good. we qo.

ROBERT BLUMENBLATT: My name is Robert 6 7 Blumenblatt and I'm a resident of Manhattan. I**′**m privileged to be a friend of Greg Miller with whom I 8 9 work to organize the Dance Parade. I'm retired. Mv hearing is not as good as it used to be, but I can 10 11 still dance, and I tell you living in New York City 12 is a privilege and dancing, as I want to remind 13 everyone, is a fundamental human experience. I am surprised to learn today for the first time that the 14 15 Supreme Court ruled that dancing is not a 16 constitutional right. I find that surprising and I 17 bet none of the judges are good dancers. [laughter] 18 So, I'm even thinking of the possibility of trying to 19 amend the Constitution to make dancing a right that 20 all Americans have. We will be the first dancing nation in the world who has its own constitutional 21 2.2 amendment that permits dancing. Anyway, I wanted to 23 make another observation. Living in this city, being an immigrant, coming here at the age of 10, I had the 24 privilege of attending City College in 1965, and one 25

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1	COMMITTEE ON CONSUMER AFFAIRS 85
2	of the tings I noticed when I was attending is that
3	in one ballroom where I used to go were the kids
4	dancing rock and-rock and roll when you could only
5	show Elvis Presley up to his waist. And when I left
6	to the next auditorium—by the way my mother was a
7	natural ballerina and she was tough in the classes as
8	she was a high school student in Europe. So I must
9	have developed that sense from my mother. At any
10	rate, I went to the next auditorium where I noticed
11	African-Americans. This is 1965. They music was
12	different. Anyone could go and I was the only white
13	teen-ager who was in that room, and I said this is
14	the way I want to learn to dance.
15	JUSTIN CARTER: [interposing] Yep.
16	ROBERT BLUMENBLATT: And I've been doing
17	that all my life. Now, two days ago I attended the
18	ballroom where I know for years after 12:00, you can
19	dance there. I don't know if it's legal or not. I
20	didn't ask, but I go there. It so happens at my age
21	because I'm such a great dancer I the most fun. I
22	even had a young lady asking me to-party with me. I
23	said I'm probably too old for you. She says no but
24	we can party together. So, let me remind you if
25	you're dancing, you're not going to drink too much,

2 because when you drink, you're sloppy on the dance 3 floor and the ladies won't look at you. [laughter] 4 You understand? But it's a great thing for-for men and women and being a man I tell you if you're good 5 on the dance floor, you don't have to ask a woman to 6 7 dance with you. She will come and say I want to be 8 with that guy and she will strategically be there. 9 The young guys unfortunately are too aggressive, don't understand that. So, anyway, I think our 10 11 judicial system-by the way, my field is also philosophy and history. So, it's-I want to remind 12 13 you that 1680 was the glorious revolution. What that 14 means it was glorious in England, but the Puritans 15 came to the United States, and the Puritans invented the idea that anything have to do with nature and sex 16 17 is dirty. That's the problem we have. African-18 Americans one fortunate thing they di not experience 19 this kind of thing in the stripping of their culture. 20 They preserved their music and their dancing in 21 churches, and so naturally African-Americans excel in 2.2 dance and music. This is part of our American 23 culture, and it was in 1926 I believe it's true the real reason to prohibit dancing is racist because the 24 culture that supports dancing is a dancing culture. 25

1	COMMITTEE ON CONSUMER AFFAIRS 87
2	Do you know the English as being dancing? Of course
3	the Beetles made the exception. [laughs] But at any
4	rate, I want to I want to sum up and I want to, I
5	will tell you this, I live at Waterside Plaza and I'm $$
6	not very political, but I will look at the Council
7	Members to support this bill and those that are
8	against it. I'm surprised there are Garodnick is not
9	on the list, and I will tell everyone at Waterside
10	Plaza who supports dancing and who doesn't. We have
11	a venue there where people can get up and dance, and
12	they have it every month, but I don't know if it's
13	legal, you know.
14	CHAIRPERSON ESPINAL: Thank you.
15	ROBERT BLUMENBLATT: And thank you for
16	your time and I think you're the chairman who
17	supports it. I'm glad to meet you and I
18	CHAIRPERSON ESPINAL: I'm glad to meet
19	you, too, and thanks for the dance stories.
20	ROBERT BLUMENBLATT: I'm sorry I can't
21	hear you.
22	CHAIRPERSON DROMM: I'll put it to use
23	this weekend for sure.
24	ROBERT BLUMENBLATT: Can you hear him?
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2 MALE SPEAKER: Oh, yes. He said thank 3 you.

ROBERT BLUMENBLATT: Thank you.

5 CHAIRPERSON ESPINAL: Thank you, yeah, 6 and let's go back to Justin. I think you were 7 starting.

JUSTIN CARTER: Okay.

CHAIRPERSON ESPINAL: Yeah.

JUSTIN CARTER: So, my name is Justin 10 11 Carter. I'm a musician. I'm one of the owners of an 12 outdoor and soon to open indoor place in Ridgewood 13 called Nowadays, and I'm one of the resident DJs and 14 founder of two parties based her in New York called 15 Mr. Sunday, and Mr. Saturday Night. I'm here today as one of very few fortunate business owners with a 16 17 lease on a space that is actually zoned for Cabaret, 18 and we've got all the work done to be compliant with 19 So, as a business owner, I don't really the law. 20 have a horse in the race here, but the repeal of Cabaret is about more than business, which is why I'm 21 still here. I have this friend I met here in New 2.2 23 York at a club on the Lower East Side. His name is Andrew and he grew up in Richmond [coughs] and he 24 grew up in an unofficially, but still very segregated 25

neighborhood that was full of Confederate monuments. 2 And, right down the street from the Confederate White 3 4 House, and lucky for Andrew had a really cool aunt who didn't really fit in with the family and she 5 moved down to New Orleans and when Andrew was growing 6 7 up he would visit her every now and then. And on one 8 of those visits she took him to a party, and it was 9 the first time he'd ever really been in the casual company of people who didn't look more or less the 10 11 same as him. But when he tells the story, he doesn't talk about how different he felt or how foreign the 12 13 experience was. He remembers that there was a band 14 playing and that he started dancing, and he looked 15 around the room and all the other people there, many 16 of whom he had nothing visibly in common with, and he 17 saw that they were enjoying themselves in the same 18 way that he was. They were all dancing together, and 19 that was the experience that began to break down the 20 false barriers of difference in his life. Having the 21 Cabaret Law on the books in New York City keeps 2.2 people from having this kind of experience for no 23 clear, no good reason, and the last thing we need right now are barriers to understanding each other. 24 Many people here today have spoke about the financial 25

1	COMMITTEE ON CONSUMER AFFAIRS 90
2	hardships imposed by Cabaret. I could go on about
3	those because we're at the end of the process.
4	They're kind of gone now from me. There's selective
5	enforcement that many people have spoken about, the
6	redundancies of the law that are built in, but I'll
7	just leave it at that. I printed out my-my statement
8	here, which I can give to you. For now, I'll just
9	leave you with a request that you do everything that
10	you can to get this law passed and get Cabaret
11	repealed and think you very much for everything that
12	you've done. Thank you.
13	CONRAD NEBLETT: My name is Conrad
14	Neblett and I live in Harlem. I'm asking you guys
15	to-appealing to you guys to repeal this unjust law.
16	My father was born in 1916 in Harlem, and so he was
17	affected by this law, and he went to the Renaissance
18	and places that Mercedes' father performed at. And
19	so, this law has affected three generations in my
20	family: My grandmother my-he son, my father, and
21	myself. For me this is an issue of-it leads me to
22	the question of how can social dancing be illegal?
23	To me it's unjust. It doesn't make sense. Social
24	dancing is a form of expression that you get to
25	release and let go if you're doing it with stress and

1	COMMITTEE ON CONSUMER AFFAIRS 91
2	I'm a social dancer. I'm also a performer, and I'm
3	also a producer of a dance party called Together in
4	Spirit, and I've been doing it since 1996 providing a
5	nurturing environment for people to release and let
6	go on the dance floor. And over the years it gets
7	harder and harder to find a place to provide Together
8	in Spirit, and it's a very The type of music is
9	soulful house music. It's very peaceful. People, you
10	know, there was one point we didn't even have a
11	security guard, and it You know, I-it really is
12	time to-to-for the city I say is to be in alignment
13	with what people need. You know, we're really in
14	very trying times, and releasing and dancing is a
15	good thing, and it supports. You know, if you go out
16	to dance it supports other businesses like
17	restaurants and, you know, just on and on and on.
18	And, I just am clear that it's time, and so, I really
19	do appeal to you to repeal this unjust law, and a lot
20	of people have said it's racist based, and separating
21	whites and blacks during the Renaissance time 1926,
22	it's just It keeps evolving and evolving and
23	evolving, and it's-the-the injustice never changes.
24	It's still the same, and I'm excited that we're
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1	COMMITTEE ON CONSUMER AFFAIRS 92
2	having these kind of dialogues [bell] to really
3	appeal, potentially repeal this law. Thank you.
4	ROBERT BLUMENBLATT: May I add another
5	point, please?
6	CHAIRPERSON ESPINAL: Let's-lets allow
7	the last gentleman to give us testimony.
8	MATT ARDSLEY: Okay, let me speak first
9	and then you, too.
10	ROBERT BLUMENBLATT: Oh.
11	CHAIRPERSON ESPINAL: And the we can open
12	up a
13	MATT ARDSLEY: Thank you esteemed members
14	of the Council. My name is Matt. I don't really
15	have an affiliation other than I like to dance. I'm
16	very confident about this law passing through this
17	committee and moving onto the next step. I know each
18	of you have supported the LGBTQ community in various
19	different ways. I think this bill is an opportunity
20	for more than just a photo, but to actually stand
21	behind the same community. I'm going to talk about
22	two different points. I want to talk about the
23	economics that are—are happening now because of the
24	current dance situation, and then I would like to
25	address quality of life arguments. So what I'm
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1	COMMITTEE ON CONSUMER AFFAIRS 93
2	trying to do is basically take the side of someone
3	who is against it, and argue against. So,
4	specifically more conservative members of our
5	community who might be more interested in economics
6	for example. So, politically each party has views on
7	government involvement in economics that are
8	different. New York City is the most economically
9	segregated city in the United States. It is number
10	one. The current legal dance culture presents
11	[coughs] a number of economic hurdles, which hurt the
12	lower economic classes the most. Door fees are
13	substantial. People making minimum wage it's almost
14	3% of their income if they go out twice a month. On
15	top of door fees, wardrobes must be maintained,
16	typically expensive clothing and shoes just to get
17	through the door. There are other incidental costs
18	like transportation, since the boroughs are
19	underserved. This culture of paying means that the
20	lower class cannot afford to dance as others can. I
21	would argue that they need it more than us. With
22	more establishments there are more choices, more
23	competition to lower or eliminate door fees. Instead
24	of paying door fees, people buy alcohol, which
25	carries a higher tariff. Attracting more people means
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1	COMMITTEE ON CONSUMER AFFAIRS 94
2	more liquor sales, which means more city and state
3	revenue. Now for socio-economics, as an example,
4	many establishments routinely and openly use
5	asymmetric gender based prices. This is illegal and
6	it goes unenforced for license holders. This fees
7	segregates males on economic lines keeping it at
8	lower classes to curate a specific club experience.
9	The door policies are discriminatory, weeding out
10	those who don't fit the desired look. This includes
11	more than just racist. It includes anyone who
12	doesn't fit what they want to see. This specific
13	regulation creates one class of people who are
14	allowed to dance and one that is not, and that is not
15	just in establishments that don't allow dance, but
16	establishments that do. This class of people is
17	dictated by less than a hundred individuals in the
18	city. It's actually far less because they own
19	multiple establishments and apparently most are strip
20	clubs. There's an oligarchy on dance in the city, and
21	they get away with anti-social behavior because of
22	it. I can't imagine people who believe in small
23	government would agree with limited choice on venue
24	because of government regulations. They need access
25	to existing venues because of government regulations.
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1	COMMITTEE ON CONSUMER AFFAIRS 95
2	Artificially limiting business creation, job creation
3	and spending opportunities because of regulations.
4	Not supporting growth of existing small businesses
5	and requiring big government to police what should be
6	policed locally by community boards. So, for quality
7	of life, I just established a group of people, which
, 8	are being economically and socially [bell] excluded
9	from dancing. Okay. Yeah, I'll just skip. I mean
10	we've heard the quality of life arguments rather.
11	So, anyway by [coughs] repealing this law we can
12	release the city's white-knuckled grip on the battery
13	ram that broke Stonewall. Thank you for your time.
14	ROBERT BLUMENBLATT: I just wanted to add
15	one point I was thinking about for quite a while. We
16	have the 1954 ruling that separate is not equal, and
17	I was thinking of applying it in a very unusual way
18	perhaps. If you think about restaurants in New York
19	City, which have tables and people come in, sit down
20	and eat. I assume that there are very strict safety
21	standards, exit signs in case of fire, et cetera.
22	Now, imagine this establishment clears the tables,
23	puts it some place in storage. Now, the people are
24	standing. They turn on the music and now they say
25	you may dance. Is the safety now greater or less? I

1	COMMITTEE ON CONSUMER AFFAIRS 96
2	would think you are safer now. The tables are not
3	around. If there's fire, you can leave the place,
4	and if you're dancing you are drunk because if you're
5	drunk you're sloppy on the floor and everyone will
6	avoid you. So, I think separate but equal principle
7	still applies to dancing. All these ridiculous
8	safety regulations make no sense. If a place is safe
9	to have 150 people sitting at tables, eating food,
10	and getting drunk and then you remove the table they
11	drink less and now they want to dance and it's not
12	legal. So, I would recommend that you have the
13	Department of-the Fire Department determine whether
14	an eating establishment is less safe when the tables
15	are removed and the people start dancing. Otherwise,
16	you really have a racist law. I think that's a
17	racist law. I'm making a joke now. Who's the better
18	dancer here besides me? Thank you.
19	CHAIRPERSON ESPINAL: Thank you, sir. I
20	appreciate that. Just quick questions for Justin
21	just for some clarity and specifics. So, you-you
22	currently own a space in the Use Group 12 area?
23	JUSTIN CARTER: [off mic] Yes. [on mic]
24	Yes.
25	

2 CHAIRPERSON ESPINAL: In Bushwick? Sorry 3 Ridgewood?

JUSTIN CARTER: Ridgewood. Yeah.

5 CHAIRPERSON ESPINAL: Right, you-so you 6 allow dancing. You have the dance parties that you 7 said Sundays and right?

8 JUSTIN CARTER: Yeah, you know, my 9 understanding of the law is actually when it's outdoors, the Cabaret Law or the Cabaret License 10 11 isn't required. So, we do not have a Cabaret License 12 outdoors, but as we're opening our indoor space, we are-we've done all of the things. We're-we're nearly 13 14 finished with construction. So, we've done all of 15 the things that we need to do, and once we get our 16 inspections, we are prepared to-to go DCA to get or 17 Cabaret License should-should it remain on the books 18 when we end our process.

19 CHAIRPERSON ESPINAL: Right. I guess my-20 my question is if that space that you're planning to 21 have a Cabaret License for, is not used for dance 22 events or parties, will you need to apply for a 23 Cabaret Law and that will just open it and run the 24 bar?

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JUSTIN CARTER: No.

1 COMMITTEE ON CONSUMER AFFAIRS 98 2 CHAIRPERSON ESPINAL: You don't? 3 JUSTIN CARTER: No. 4 CHAIRPERSON ESPINAL: So, technically, you are getting a license to allow dancing? 5 JUSTIN CARTER: Yeah, and as I understand 6 7 it, we would have to do most of same things. We're 8 required by law to do almost everything that we have 9 to do to get a Cabaret Law whether or not cabaret is 10 there. 11 CHAIRPERSON ESPINAL: Right. 12 JUSTIN CARTER: So, it's-one of the-one 13 of the proponents of-of the Cabaret Law earlier said 14 something about how it's a good thing the Department of Consumer Affairs kind of acts as this clearing 15 16 house and has this checklist, but since when does the 17 Department of Buildings not show up and give you an 18 inspection and you need to go to the Department of 19 Consumer Affairs so that they can say oh yes, the 20 Department of Buildings came and gave you an 21 inspection. Good job. Oh, did the Fire Department 2.2 come, too. The Fire Department is going to come. 23 The Department of Buildings is going to come, the Department of Health is going to come. You're going 24 to go to the community board anyway. You're going to 25

1	COMMITTEE ON CONSUMER AFFAIRS 99
2	have to get your license from the State Liquor
3	Authority and these are all things that you have to
4	do in order to go to the Department of Consumer
5	Affairs so that this superfluous step that you have
6	to take that just costs you money and—and that very
7	few people can actually-it's year 2. Anyway, because
8	they're not in the-in the specific use group area
9	that we are.
10	CHAIRPERSON ESPINAL: Okay, great.
11	Thanks. Thanks for sharing that. Appreciate it.
12	Well, thank you guys. Thanks for testifying.
13	JUSTIN CARTER: Thank you.
14	CHAIRPERSON ESPINAL: Thank you.
15	ROBERT BLUMENBLATT: Thank you.
16	CHAIRPERSON ESPINAL: Let's go to the
17	next panel. We have Nicky Brown from the Dance
18	Liberation Network. We have Julia from the New York
19	City Artist Coalition. We have Wolfgang Busch, Arts
20	from the Heart, and we have Allen Sugarman or Sugar
21	ALLEN SUGARMAN: [off mic] Sugarman.
22	CHAIRPERSON ESPINAL: Sugarman, here.
23	[background comments, pause] Okay, we have one chair.
24	It seems like someone we've called up is not here.
25	

COMMITTEE ON CONSUMER AFFAIRS
 I'm going to call up my good friend Allie Coleman,
 House Coalition.

4 ALLEN SUGARMAN: Oh, good afternoon. My name is Allen Sugarman. I'm an attorney here in New 5 York City and a social dancer. I submitted a 6 7 statement in June and have written to the Council 8 since then. First I want to deal with a couple of 9 business issues. Eli Aman (sp?) was not able to come and Mercedes Ellington submitted his statement, but 10 11 that was-that's not in the record that Eli Aman is a musician affected by this law, and second I have a 12 statement from Café Taluah and Greg Hunt, which I 13 will submit. He is an owner of a beautiful facility 14 at Columbus and 71<sup>st</sup> Street with a first class lounge 15 16 downstairs, and he's unable to allow dancing there. He is directly affected by this law. Unfortunately, 17 18 he's in an area zoned not for dancing, and this will 19 not solve his problems. While everyone is giving 20 their anecdotes so my first experience with the 21 dancing restrictions was in 1956 in Elizabethan, Tennessee when I was in the fifth grade and the 2.2 23 locals in this rather reactionary community didn't like Elvis Presley, mentioned earlier, and they 24 passed a resolution that you could not have social 25

1	COMMITTEE ON CONSUMER AFFAIRS 101
2	dancing in the schools, and I promptly prepared a
3	petition to assert my-our First Amendment Rights.
4	All my classmates signed it, and I was threatened to
5	be kicked out of school for that. So, this goes back
6	a long way for me. I started dancing seriously in
7	the `90s and was fortunate to meet my wife in our
8	endeavors as Lindy Hoppers. So, I support the repeal
9	of the Cabaret Law if for no other reason than it's
10	an erratic unconstitutional-unconstitutional
11	enforcement. It's widely ignored but unfortunately
12	it still has an impact in smaller venues, which are
13	not willing to risk violation of even a rarely
14	enforced law such as Taluah. They have millions of
15	dollars into this restaurant and they can't take the
16	chance of being shut down for a night. I think
17	that's something you should take into account. I
18	want to bring to your attention that on November 29,
19	2017, the Hilton Hotel on $54^{th}$ Street, which has no
20	cabaret license is hosting a gala benefit open to the
21	public by the Alvin Ailey Dance Company featuring
22	patron dancing. Most hotels ignore the Cabaret Law.
23	I don't know how they get away with it, and, oh, by
24	the way, outdoor dancing under the strict words of
25	the law still requires a Cabaret Law. But it's just

1	COMMITTEE ON CONSUMER AFFAIRS 102
2	not fair or appropriate for some powerful or favorite
3	venues to not face enforcement while others do. I
4	want to make a point, too, about the demographics
5	affected by the Cabaret Law. Every demographic is
6	enforced. When Giuliani came in his, and I hate the
7	word Nazi like enforcement. Everyone was affected.
8	Gays were affected. Blacks were affected, but so
9	were Latinos, so were Jews, so were white people, so
10	were people that did folk dancing, Greek dancing. We
11	were all affected, and all of this racist rhetoric is
12	not useful at all. The only historian who's studied
13	this period says there is no evidence that that was
14	the original intent of the law. Indeed, people
15	sometimes cite the Three Musician Rule against
16	saxophones, et cetera. That didn't come into place
17	until 1961. The words "running wild" do we know what
18	running wild is? Do you want to Google that? You
19	might note that that was a very famous review in 1923
20	about Charleston dancing. It started the Charleston
21	Craze done mostly by white flappers and I just
22	confirmed that with Ms. Ellington and this was the
23	time when her father came to town. So, the other
24	thing is that it's just not helpful to go to go to
25	the community boards and tell them your concerns
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1	COMMITTEE ON CONSUMER AFFAIRS 103
2	about congestion, and noise makes them racist, and I
3	don't think that is very helpful, and unfortunately
4	it's also not true. There's no doubt that there's
5	been racism in the enforcement of this law. I want
6	to get also into the point of the-this recent
7	amendment on the definition of a nightlife
8	establishment. The way I read this it will make
9	many, many restaurants in the city subject to or
10	considered to be a nightlife establishment. You only
11	have to have 2,500 square feet and over 150 persons
12	to be dragged into this. I think that entire
13	provision should just go, and you should go back to
14	the original version, which just repeals the law
15	simply. And this isas others have noted this is
16	the first step in modernizing the regulation of
17	dancing, and the fire and building codes refer to
18	dancing without defining what it is, and oddly as
19	this gentleman pointe out before, he took the words
20	out of my mouth these codes in some instances allowed
21	greater density of patrons for dying than dancing.
22	But when in a fire tables are obstructions. I don't
23	understand this. We have to figure out a way to do a
24	zero based analysis of our fire laws and the
25	construction laws so they make sense, and they should
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1	COMMITTEE ON CONSUMER AFFAIRS 104
2	also apply to everybody, hotels, non-profits, clubs,
3	catering halls, membership organizations and
4	religious institutions. If we're going to have a law
5	in this city that is-does-that uses dancing as a
6	criteria, it must apply to everyone. Otherwise, it's
7	unfair and also will be applied I would agree in a
8	racist manner most likely by those with that intent.
9	Okay. I thank you very much.
10	CHAIRPERSON ESPINAL: Thank you.
11	ALLIE COLEMAN: Happy Thursday, everyone.
12	My name is Allie Coleman, I'm part of the House
13	Coalition a New York City Party organizer for 23
14	years, a dancer going on in New York since the late
15	70s, and I had a written statement here, but I've
16	been hearing a lot of stuff about quality of life. I
17	have a question: Whose quality of life? Like whose
18	quality of life are we talking about? Are we talking
19	about all New Yorkers' quality of life or just the
20	people who are opposed to people actually dancing and
21	having fun. They-they-they were speaking earlier,
22	and none of them are here to rebut anything, but they
23	spoke on issues of people just running wildly through
24	the streets and bars are going to open up. They're
25	acting as if business owners aren't going to pay

1	COMMITTEE ON CONSUMER AFFAIRS 105
2	attention to the law. Like business-we are-we're
3	not-we're not adversaries. We're neighbors. We're-we
4	live in the city, too. We pay taxes. So, of course,
5	we ant to pay attention the laws. We're not just
6	going to open up a club. I'm a dancer. I don't go
7	into a place if I don't feel I'm safe. I'm not going
8	to go in a basement. I—I remember Happy Land. I
9	remember all those places. So, we're-we're kind of
10	speaking it seems like they're speaking where we
11	don't have a consciousness. Like we're just going to
12	run rampant through the city because we want to
13	dance. Well, it's more about us just wanting to be a
14	part of this city, and having a voice and that's why
15	we're-me personally I'm so very happy to be sitting
16	in this seat along with everyone else with the
17	opportunity just to say what we want to say. I said
18	a lot last time. I'm going to keep it even shorter
19	than three minutes because I want to go home, too,
20	and I just want everybody to know that we want to
21	work together. We're not going to just run rampant
22	because the law doesn't exist any more. There are
23	other laws that exist. We just want this one off the
24	books. That's all.

1 COMMITTEE ON CONSUMER AFFAIRS 106 2 CHAIRPERSON ESPINAL: Allie, a quick 3 question. 4 ALLIE COLEMAN: Yes. 5 CHAIRPERSON ESPINAL: If there were less places to dance, would that impede on your quality of 6 7 life? 8 ALLIE COLEMAN: Absolutely. 9 CHAIRPERSON ESPINAL: Okay. ALLIE COLEMAN: Oh, yes and my quality of 10 11 life has already been involved. I mean I-I did 12 testify to that last time. It-it definitely impedes 13 my quality of life as a DJ that plays in these small 14 places living in Clinton Hill where the rent is going 15 higher and higher and higher, having less and less 16 work it's, yes, it impedes for sure. 17 CHAIRPERSON ESPINAL: Alright. Thanks. 18 JULIA SHELLY COVAN: Hello, my name is 19 Julia Shelly Covan (sp?). I'm an independent artist 20 and event organizer based in New York for the past 21 decade. To start out, I would like to re-emphasize a statistic that was brought up earlier. 97 out of 2.2 23 10,000 venues have a cabaret license, 1%. I gave a general statement at the June 18<sup>th</sup>, hearing against 24 25 the Cabaret Law for its repeal. Today I want to talk

1	COMMITTEE ON CONSUMER AFFAIRS 107
2	about some of the New York based community arts
3	organizations I have worked with in the context of
4	the struggle against the Cabaret Law. For fire years
5	until 2014, I was a volunteer and the lead organizer
6	of Bushwick Open Studios, also known as Arts in
7	Bushwick. Since 2014, I have served as the gallery
8	manager of Vector Gallery, New York under the
9	directorship as Artist JJ Bryan. At its height under
10	the leadership of our team Bushwick Open Studios
11	encompassed 2,000 artists and 10,000 annual visitors.
12	This is a free public festival organized by an all
13	volunteer team with no external funding outside of
14	small donations from local businesses. To keep it
15	short, the festival has impacted many, helped get
16	artists into galleries where they sell work and
17	garner helpful links in New York Times reviews.
18	However, we always struggled with funding directed
19	most towards maintenance of a website and printed
20	maps. In the early years, we put on an official
21	music festival as part of the programming, events
22	where we could reasonably accept donations at the
23	door and for refreshments, help provide a stable
24	internal source of funding, but over time our ability
25	to find licensed local, DIY venues, which could

1	COMMITTEE ON CONSUMER AFFAIRS 108
2	consistently and safely house these events causes to
3	eliminate music and dancing oriented events. As a
4	coalition of volunteers managing of a vast database
5	and constituency, we became unable to fund robust
6	official programming as an independent organization.
7	Nowadays, Bushwick Open Studios continues and, and I
8	plan to participate as an artist next weekend.
9	However, the team and the funding has been greatly
10	diminished as the neighborhood became more gentrified
11	and policed. Vector Gallery, a performance and
12	visual arts space, which has had three physical
13	locations in New York in the past few years. My
14	partner JJ Bryan was here today, but has left to sign
15	our fourth least in East Williamsburg. I think the
16	number of times we have had to move is a testimony
17	enough to how hoard it is to afford and maintain DIY
18	space in New York. The gallery has been reviewed by
19	countless publications and been on national
20	television. Repeal of the Cabaret Law would help us
21	grow by making it easier for us to put on events,
22	which could be better publicized and even oriented
23	towards social dancing. As an LGBTQ run and friendly
24	space, it would take away our fears that our
25	performance art events will be mistake by law
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1	COMMITTEE ON CONSUMER AFFAIRS 109		
2	enforcement, and shut down dancing oriented events		
3	[bell] and shut down. Given the Cabaret Law's		
4	history of targeting LGBTQ spaces, and sometimes		
5	inciting violence, its enforcement is something we		
6	fear as we value the safety of our patrons. In		
7	closing, in this political era, keeping our community		
8	safe as free and open to show the world that New York		
9	is still a beacon for diversity, has never been so		
10	important. New York Legislators give us the tools to		
11	provide safe spaces, and end the racist Cabaret Law		
12	which defunds and destroys culture. Instead, fund		
13	our spaces and fund young artists who are the		
14	architects of our future and of technological		
15	solutions. Let New York City dance.		
16	NIKKI BROWN: Hello. Thank you all for		
17	being here. My name is Nikki Brown, I'm the Managing		
18	Director of Boiler Room, and international music		
19	platform with an office in Williamsburg. We produce		
20	music events across a wide spectrum of genres from		
21	jazz and salsa to techno and hip-hop, most of which		
22	are live streamed [coughs] around the world in an		
23	effort to give global visibility to burgeoning local		
24	scenes. On average, my team and I interface with		
25	hundreds of thousands of New York City venues and		

1	COMMITTEE ON CONSUMER AFFAIRS 110		
2	creators each year, and I cannot stress enough the		
3	impact that music and dance venues [coughssorry.		
4	I'm a little sick—and events have on the city's		
5	creative community. People in pursuit of dance in		
6	very little terms create opportunities jobs, and in		
7	come for New York's creative community. For many		
8	creative musicians and otherwise spaces that		
9	regularly host music and dance events [coughs] act as		
10	both places of employment and career launch pads.		
11	Nightlife and dance events are often entry points to		
12	creative careers for many New Yorkers from graphic		
13	designers who got their start making dance event		
14	flyers to set designers who began doing party décor.		
15	We should be nurturing these spaces and learn-spaces		
16	of learning not making them over and vulnerable and		
17	that's when we're moving these vital opportunities.		
18	Landing a job in the creative field in New York isn't		
19	getting any easier. So to threaten the vital avenue,		
20	night life is a shame in a city that posits itself as		
21	one of the creative capitals of the world, and bit		
22	of—a bit of a slap in the face to the creative—		
23	creatives that drive the city's cultural cash today.		
24	The Cabaret Law is a very real threat to small		
25	business owners, workers and creatives and has no		

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1	COMMITTEE ON CONSUMER AFFAIRS 111
2	practical merit or ethical place in the city as
3	progressive and creative as ours. It's a very real
4	cultural impact of New York's creative community and
5	maintaining the spaces that often give those
6	creatives their starts isn't enough to sway you.
7	Think about the economic impact that these music and
8	dance venues and events have on our city. The result
9	of the Mayor's Officer's first ever music industry
10	economic impact study showed just how big of a
11	revenue driver music is for the city. The music
12	industry accounts for 60,000 jobs, \$5 billion in
13	wages and about \$21 billion in economic output. All
14	of that music has to be hosted somewhere and with
15	less than 1% of food and beverage establishments in
16	possession of a Cabaret License, that means the vast
17	majority of this money making activity is being done
18	illegally. [coughs] This leaves those businesses and
19	especially the small businesses among them extremely
20	vulnerable. The owner of a small bar in Bed-Stuy at
21	risk of losing a business and liquor license or
22	bartenders at risk of loss of wages and we as a city
23	are at risk of jeopardizing a \$21 billion industry.
24	After conducting a study to demonstrate just how
25	vital and sub-vital music and subsequently dances to
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1	COMMITTEE ON CONSUMER AFFAIRS 112
2	our city's economy, if the city has allowed this law
3	to remain on the books is astounding. Why not choose
4	to protect an industry that fuels the city's economy?
5	Why not say to every musician, dance and owner and
6	employee that desire their cultural and economic
7	contribution enough to protect them against such an
8	antiquated law? The time is now for change and we
9	look to you to City Council to make that change.
10	Please do the right thing and get rid of this
11	repressive law, protect our city's greater community
12	and repeal the Cabaret Law now.
13	CHAIRPERSON ESPINAL: Thank you all for
14	your testimony. I appreciate all the stories and
15	testimony you gave. Thank you. I'm going to take a
16	five-minute break but before I do, the next panel is
17	Gail Madera, Hannah Jew of Joe, Anna Rockefeller-
18	Garcia and Akim Funk Buddha, the World Dance
19	Community. [background comments, pause] We will
20	being.
21	GAIL MADERA: [off mic] Right my name is-
22	MALE SPEAKER: The mic isn't on.
23	CHAIRPERSON ESPINAL: Is the mic-is the
24	microphone on? Yeah. Yeah.
25	

2 GAIL MADERA: Hi. My name is Gail 3 Madera. I've been a dancer for 42 years and a 4 professional ballet and modern dancer in New York City since 1992. I started social dancing 20 years 5 ago and started dancing Argentine Tango 11 years ago. 6 7 I'm a two-time U.S. tango champion, and web master for a number of New York City Tango Websites. 8 I want 9 to point out that we have a crisis of obesity in this country and in New York City as well. We also have a 10 11 crisis of disconnection, people interacting with screens instead of each other. Buenos Aires, 12 13 Argentina, which is the mecca of Tango, there are 14 around 100 to 200 Tango events every night. In those 15 events you see old women dancing with their grandsons, cab drivers dancing with bankers, Asians 16 17 dancing with Russians, et cetera. The question 18 really comes down to money versus health and 19 wellbeing. The dancers of New York City have a 20 dream. We have a dream of getting people off their 21 seats, off their screens to dance with each other. 2.2 We have a dream of seeing dance everywhere making the 23 people of New York City healthier, happier and more peaceful not just the wealthy who can afford the high 24 costs of the Cabaret Law and the high cost of the 25

1	COMMITTEE ON CONSUMER AFFAIRS 114
2	cover to get into those places, but for everyone.
3	Anything that can be done to get more people to dance
4	and interact in person should not only be allowed, it
5	should be encouraged, and I want to thank you guys
6	for pursuing this and I want to let you know that we
7	understand that this is just the first step in a long
8	process of figuring out how to safely support dancing
9	in New York City. We are happy and excited to help
10	you with this process. Perhaps the next steps after
11	repeal, I'd like already talk about after repeal,
12	would be to include a more granular treatment of
13	dance venues so that social dancing is not lumped in
14	with raves or big night clubs, nor with bars that
15	have a lot of drinkers as well as a renovation of the
16	zoning laws, and we want to work with you and not
17	just- You know, often lawmakers are sort of
18	abandoned after they have one big push for something,
19	and I will be the point person for Tango to let
20	people know why we're having this hearing. A lot of
21	people didn't realize that-that this hearing needed
22	to happen, and why and I want to let people know.
23	So, thank you very much for your work.
24	CHAIRPERSON ESPINAL: Okay.
25	

2 HANNAH JEW: Good afternoon. My name is 3 Hannah Jew. I'm here on behalf of Dance NYC and 4 Dance NYC is a service organization working to advance the dance field especially in the areas of 5 racial equity and inclusion of disabled people in 6 7 dance, and today I'm here to endorse the Proposed 8 Bill, Intro No. 1652 and call for the repeal of the 9 Cabaret Law, and in doing so I support the NYC Dance Coalition and join my colleague advocates here today 10 11 in recognizing the many-many challenges posed by the Cabaret Law and I'd like to bring forth some of the 12 13 points articulated by the coalition and the Dance 14 Liberation Network. The law prohibits dancing in all 15 establishments without Cabaret License, which is 16 virtually unattainable. It drives NYC's thriving 17 dance culture into unregulated potentially dangerous 18 environments. The law was originally enacted to 19 break up black jazz clubs in the 1920s, and currently 20 a very small percentage of NYC bars and restaurants 21 can legally allow dancing in their spaces, and 2.2 finally it restricts economy and freedom of 23 These points echo much of what has expression. already been said today, and I would like to also 24 25 emphasize that Dance NYC opposes the significant

1	COMMITTEE ON CONSUMER AFFAIRS 116
2	barriers to creativity and free expression created by
3	this law and recognizes that this is a about making
4	our city a more equitable place, which the law
5	undermines. We would also like to advocate the
6	growth and vibrancy of social dance, and dance
7	outside of conventional spaces like theaters. I'd
8	like to highlight that it is these types of dances
9	that are often not provided equitable resources and
10	the visibility that they deserve, and also that these
11	dance forms are essential to wider dance ecology to
12	moving forward the art form and all of the people of
13	our city including artists, business owners and
14	everyday New Yorkers. And to close, I'd just like to
15	thank Chairman Espinal and all of the sponsoring
16	council members.
17	ANNA ROCKEFELLER GARCIA: [off mic] This
18	is—oh, not on. Peace, yes. Peace, that's the way
19	hip-hop was—used to always meet in people is peace
20	because it is obviously a movement of peace. My name
21	is Anna Rockefeller Garcia. Rockefeller because I
22	rock the fellows. I couldn't right the fellows in my
23	neighborhood right, unless I was out there with them.
24	I couldn't do it in my living room. I got this name
25	because I was able to move up the ranks doing the

1	COMMITTEE ON CONSUMER AFFAIRS 117
2	moves that the guys did. So, I was rocking the
3	fellows. Internationally I am hired to judge, teach,
4	speak about the history and the aesthetics. As a
5	woman or just as a member gender neutral of this hip-
6	hop community. That started in New York City. I was
7	born in Mount Sinai East Harlem, and we moved to the
8	Bronx because my dad thought it was it safer.
9	[laughs] I love my dad and he Bronx has been the
10	place where I have really held court. I've been able
11	on the best Youth Dance Performance Awards Committee.
12	I am actually an artist and resident of at the
13	American Tap Dance Foundation. I don't tap, but
14	because they see what I have and how I bring people
15	together, I am an artist in residency there. I've
16	done a lot of extensive work in the community. I
17	work with the Department of Education, I work in high
18	schools and a lot of times the teenagers will tell me
19	well me a lot, but, you know, where are we going?
20	Where are you taking me? You know, how amazing is
21	this thing about being a dance-being a dancer and
22	having it as a career, and I try to tell them you-you
23	can evolve. You're in New York City. There's so
24	much available to you here, and so I have evolved and
25	now I curate events. The 501(c)(3) that me and my
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2 husband founded, New York's only break dance theater 3 a 501(c)(3) Full Circle Production in the Bronx has 4 been able to receive funding awards because we apply. We have a board that helps us create proposals that 5 we can curate dance events at museums and libraries, 6 7 galleries, church basements. Why? Because there 8 were no clubs. Why? Because I can't perform at the 9 Roseland because that was closed down. Palladium that was closed down, the underground, Webster Hall 10 11 just closed. A lot of these places now are closed. 12 Where are kids going? And so people complain because 13 we're dancing in the subway trains. Okay, why are we Why are we dancing in the subway trains? 14 there? 15 Because we have no place else to go. And so you want 16 us to go where? And so, I think that this law not 17 only has to be repealed, amended and like the sister here was talking about next steps. I believe that 18 when you finally repeal this law and you, you know, 19 20 give these places the ability to have dance, can you 21 then connect a dance company, a dance crew, a 2.2 choreographer a teacher to that place that they can 23 be a residency and they can curate the performances and the workshops that are happening within that 24 25 borough or café restaurant. Because that's what we

1	COMMITTEE ON CONSUMER AFFAIRS 119
2	need to also have leadership that will help put this
3	in—in-in just a better reference. I am producing a
4	party tomorrow at Camarell's (sic), which is a bar in
5	East Harlem. Two weeks from there at Angel of Harlem
6	on 122 <sup>nd</sup> Street and Frederick Douglas a restaurant,
7	but I'm curating a dance party. So, they will move
8	the tables. She's a little nervous so she will keep
9	some tables up so she can continue keeping the
10	kitchen open, but I'm not trying to bring problems to
11	anyone. [bell] I do want to have dance thrive in New
12	York City. I am only as successful as I am even
13	being a professor at the New School University
14	because there were places to go as a youngster and a
15	young adult in New York City. And so, I am asking to
16	please repeal this law, but also amend it amend it
17	and come to some of the leaders in the community to
18	help with the new law that will be in place. [pause]
19	You want me to hold that for you?
20	Yeah, please do.
21	ANNA ROCKEFELLER GARCIA: Technology.
22	CHAIRPERSON ESPINAL: There is also a
23	video online that you mail out
24	AKIN: [interposing] Okay.
25	CHAIRPERSON ESPINAL: After today.

2 AKIN: Okay. Yes, everybody. My name is 3 Akim, a/k/a Akim Funk Buddha. I've been 4 participating in the theater world, the dance world, 5 the music world, the poetry slam world and, of course, hip-hop world and this world. If it was up 6 7 to me, I would make dancing mandatory, and we started today's session, I would say all of you sitting over 8 9 there even the security guards they got to dance. And I just know things would move a lot smoother. 10 11 Having said all of that, I was affected mostly by this Cabaret Law in-I can't remember what-what year 12 13 it was exactly, some time in the '90s where I was 14 performing at Baby Jupiter and really it was quite-if 15 felt like I was in a sci-fi because the cops would 16 roll in, and the owner of the venue would say stop 17 dancing, and so what I had to do to prepare for this 18 was I would tell the audience if the cops come in 19 everybody just freeze, and-and I would tell the 20 musicians to stop hitting their instruments, but 21 everybody keep dancing, and internalize the sound. 2.2 Now, that might just sound like poetic theatrics and 23 it is, but really what is dance? Is dance responding to a movement, to-to music? Is-what if you take away 24 25 the music, is it then dance? Whatever it is, it is

1	COMMITTEE ON CONSUMER AFFAIRS 121
2	our first tongue and this thing I'm doing now called
3	language is learned. When a baby is born [mimics
4	baby crying] it's making music, it's crying. Crying
5	is music. When it's crawling, it's—it's dancing.
6	It's an intuitive art form. Now that I have won an
7	award for the U.S. Japan Commission so the National
8	Endowment of the arts, I've also gotten a grant from
9	the State Department and Cultural Affairs, and I've
10	gotten grants from the Jerome Foundation. I have
11	started to turn all this awareness into a teaching
12	practice, and I teach kids with so-called ADD and
13	learning differences, different states of Autism, and
14	I noticed that these kids their stage fright or
15	their-sometimes even their Autism it kind of takes a
16	hiatus once they start dancing, and it actually has
17	helped them become more confident, and has helped
18	them become more present human beings. And I
19	realized that wow all these years of just dancing I
20	spent also years [bell] busking on the streets, and
21	body painting myself and being harassed by police,
22	being told don't do that here, and I would say to the
23	cop, this is my expression. This is my human right.
24	This is my vocabulary. This is my currency and I
25	have a right to do it. After having many tough times
I	

1	COMMITTEE	ON	CONSUMER	AFFAIRS

on the-performing on the streets, I was able to take 2 3 my show and work indoors, and now here today I say to 4 you that the biggest mistake that this planet is 5 making not even the country, not even just New York is really undermining what dance is, and every day 6 there's a new app and there's a new technology and 7 8 we're making films about the forests and looking for 9 dark crystals and so on. Really, we're suppose to come together and dance, and when we figure that out, 10 11 everything else will figure itself out. So, we do 12 need to dance on the sidewalks, dance. Wherever 13 there's space, we need to be dancing, and some people were saying before we can't just have people dancing 14 15 everywhere. I say, yes we can.

16 CHAIRPERSON ESPINAL: [laughs] Thank 17 you, sir. Appreciate your testimony, appreciate all 18 your testimony. Thank you for coming. Thank you. 19 I'd like to call up Tom Martigotti, Jeanine Hopper, 20 Jonathan Freo (sp?), Glenn Raymond. [pause] So, 21 Glenn Raymond, Jonathan Freo, Jeanine Hopper and Tom 2.2 Martigotti.

23TOM MARNETTI: [off mic] Marnetti.24CHAIRPERSON ESPINAL: Martigetti,

25 Martigetti?

2

3

4

TOM MARNETTI: Marnetti.

CHAIRPERSON ESPINAL: Marnetti.

TOM MARNETTI: Got it.

CHAIRPERSON ESPINAL: Alright, I'm going 5 to call one more. You know, I'll call the last two 6 7 people up. We have Rachel Santos and Megan Callea. 8 Rachel Santos and Megan Callea. Is there anyone else 9 that's-that was hoping to testify today here whose name hasn't been called? Okay, alright, so you're 10 11 the last panel. You may begin either side. Ιt doesn't matter. (background comments & laughter) The 12 13 sooner we begin the sooner we can go. [laughs]

TOM MARNETTI: This one? Great. Awesome. 14 15 I did not write anything in preparation for this. Ι 16 woke up this morning late. I work in nightlife and 17 have for a long time in Manhattan. I think in the 18 city's eyes, I would probably be one of the bigger 19 offenders of illegal dancing in my places over the 20 years in Manhattan. This past summer I retired from nightlife. I'm now in the restaurant business. I own 21 five restaurants in Manhattan, and so I think  ${\rm I^{\prime}m}$ 2.2 23 uniquely qualified to discuss in essence the Cabaret Laws. I have been hit with them a number of times. 24 I've been watched (sic) a number a times marshalled a 25

2 number of times and I've realized very early on 3 obviously the Cabaret Laws are a joke. We all know 4 that. If everybody said that, great. You hit on something very early on that that is actually one of 5 the real issued, and the word 'arbitrary' has been 6 7 banded about today a lot. When you hear the word 8 'arbitrary' it's actually-you change to the word 9 called 'pretext'. They're coming in to stop what you're doing. They're using dancing as a-they're 10 11 using the Cabaret Laws as a pretext to stop what 12 you're doing. Okay. So, whence, you know, when the 13 Cabaret Laws, which will be repealed, it should be they will continue, though, to-to try to stop what 14 15 you're doing under the pretext of different other-16 other laws that are currently on the books. So, I 17 just want to say my-my-my concern is what happens 18 next, and-and, you know, the people that really-the 19 police are the ones that-are the ones that are in 20 charge of these laws. People-everybody else in the 21 government, you know, it's overnight, the police who 2.2 we interact with on a nightly basis, and I have for 23 years and 15 or 18 years at this point, and for the most part they are-they are-they are decent. But, 24 25 you know, the real issue here is when you try to open

1	COMMITTEE ON CONSUMER AFFAIRS 125
2	up a place in Manhattan, you will get an offhand word
3	from a sergeant or from someone at the community
4	board saying, You be cool, but don't do any hip-hop
5	nights, or don't do any gay nights, and this is-this
6	is really the issue here. We can talk all night
7	about, you know, change the, you know, the Cabaret
8	Laws, but this is what's really happening on the
9	street is that they're going to find another way to
10	shut you down. Are the Cabaret Laws racist? A
11	hundred percent. Will that stop once they've
12	appealed? Absolutely not. Right now between the
13	will off condo owners in New York City, and the
14	police, it's very tough to operate anywhere around
15	residences. The-the noise control laws are way, way,
16	way too low. So, what's going to happen next they're
17	going to hit you with the noise abatement laws, which
18	are very, very, very tough to operate anywhere around
19	residences. The-the noise control laws are way, way,
20	way too low. So, what's going to happen next,
21	they're going to hit you with the noise abatement
22	laws, which are very, very tough, and the-and they'll
23	also hit you with the unsafe-unsafe establishments.
24	The police come in, they see a broken piece, a bottle
25	on the floor and they hit you with another ticket.

1	COMMITTEE ON CONSUMER AFFAIRS 126
2	This is an unsafe establishment. It's just as big as
3	the cabaret ticket. You mentioned something earlier
4	on that I thought was very sharp when they were
5	talking about the-the-the video cam system, how you
6	want to take that out of the police hands. [bell]
7	You couldn't be more right about that. We have to-
8	you have to take as much things out of the police's
9	hands as possible. Because what's going to happen
10	then they use the video cameras as a pretext to get
11	into your establishment. That I think-I think you
12	really to something there, and I think that's really
13	the pretext to anything is that the police entering
14	establishment to give you tickets. People aren't
15	going to like dancing. People who live in high-end
16	residences aren't going to like dancing. So, what
17	are they going to start doing? They're going to, you
18	know, call 311, start complaining about noise and
19	then they get it that way. I do commend you
20	unbelievably for-for doing this. I think it's a
21	great step in-in the direction. I would like to just
22	say one last thing that obviously no-people that are
23	go to nightclubs, and I guarantee not one of them has
24	ever worked in food and nightclub before. The idea
25	that we require nightclubs to serve food is the most

1	COMMITTEE ON CONSUMER AFFAIRS 127
2	ridiculous and antiquated law other the cabaret that
3	there is. That's the next step. Once you kill the
4	cabaret, they're going to start-that's your biggest
5	hurdle now is that all the night clubs are going to
6	have big menus of food. If you could repeal both the
7	cabaret and the idea that New York City at a night
8	club you have to be able to serve food with alcohol,
9	which is the most ridiculous law other than the
10	Cabaret Law there is, that would be a massive step in
11	the direction of-of separating the police from
12	nightlife, and putting the control of nightlife back
13	into other city agencies. The idea that if you
14	spread it around and not give all one agency all of
15	the, you know, all of the-all of the important
16	control—I mean taking it away from Consumer Affairs
17	that's like the end of the world. Consumer Affairs
18	is the toughest city agency to deal with. Even to
19	renew your café license outside is—is impossible but
20	I do think that you have to prepared next for what
21	happens next because the police and-and the community
22	board that the guy form Community Board 5. I mean
23	that guy from Community Board 5 is who we deal with.
24	He is what's holding you back. That guy from
25	Community Board 5 is not going to vote or his

1	COMMITTEE ON CONSUMER AFFAIRS 128
2	community bard is not going to vote for any place
3	that's going to even say they can have dancing. I
4	mean we can sit here all day, but that guy from
5	Community Board 5, who is sitting right here is he's
6	no-there's-d-he doesn't want dancing in his
7	neighborhood. He represents the people in his
8	neighborhood who own high end condos. That's who he
9	represents. He doesn't represent you. He doesn't
10	represent the people who want to dance. That's who
11	he represents. So, he sit up here all day and say
12	yeah, you know, what I'm progressive with a
13	progressive city, but he does not want the night club
14	next door to him or even the local bar to have
15	dancing. So, I think that you have to do-I think you
16	have to piggyback a couple of items that are going to
17	completely separate almost church and state here.
18	The police should not be the sole-the sole control of
19	nightlife, which they are, and you're right about the
20	pretext with cameras. That's-that's under your
21	control. That's how they can get in, and then
22	require the other things. And I will get back to
23	food by saying that it's crazy because that—that, you
24	know, that brings in other city agencies and this and
25	that, and by the way, it's a lot easier to open up if
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1	COMMITTEE ON CONSUMER AFFAIRS 129
2	you don't have to go to the kitchen to have a fake
3	menu. I know people that build out fake kitchens and
4	have a fake menu just to pass code, or to be opened
5	up and that's just ridiculous. And people out in
6	Brooklyn can't \$20,000 kitchens like they can in
7	Manhattan to basically serve drinks. I think that
8	is-I think one-one in the-one has to go with the
9	other. If, you know, you want to
10	CHAIRPERSON ESPINAL: [interposing] I'll
11	ask you to wrap up only for the
12	TOM MARNETTI: Yes.
13	CHAIRPERSON ESPINAL:sake of time.
14	Yeah.
15	TOM MARNETTI: I'm done.
16	CHAIRPERSON ESPINAL: You done?
17	TOM MARNETTI: I could go on, but yeah.
18	CHAIRPERSON ESPINAL: But thanks-thanks
19	for your testimony. Appreciate it.
20	RACHEL SANTOS: Hi everybody. My name is
21	Rachel Santos and I am here with you today actually
22	to read a testimony on behalf of someone else who is
23	not wanting to put his event, his livelihood and the
24	community and culture that-that event fosters at risk
25	under the current Cabaret Laws. So, the following is
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1	COMMITTEE ON CONSUMER AFFAIRS 130
2	his testimony: As many producers of dance events, I
3	fear enforcement of the city's Cabaret Law, which is
4	why I am submitting my anonymous written testimony.
5	I'm an American citizen and a New Yorker. I have
6	been a tango dancer for over 22 years. Tango has
7	been a transformative experience for me and many
8	people I know. It is a major part of my cultural
9	identity and how I relate to other people. Social
10	tango dancing is a subtle communication between the
11	partners and between couples on the dance floor. It
12	welcomes people of all ages and cultures. It is a
13	popular art of great cultural significance declared a
14	treasured heritage of humanity by UNEFCO. It has
15	been shown to have numerous health benefits, among
16	them relieving the symptoms of Parkinson's Disease
17	and prevent Alzheimer's Disease. By contrast to
18	stage tango, it does not involve any acrobatic moves.
19	It is noiseless and calm. Couples move around the
20	dance floor gently in harmony with each other to
21	beautiful music that is played at a much lower volume
22	than-that at an average bar or club. A typical tango
23	dance in New York City attracts no more than 100
24	people during the week, and on occasion around 200 on
25	weekends. Affordable dance spaces have been rapidly
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1	COMMITTEE ON CONSUMER AFFAIRS 131
2	disappearing in Manhattan, and on top of that the
3	enforcement of the arcane Cabaret Law has made it
4	next to impossible to have a Tango dance in public
5	space that serves food and drink. Most public spaces
6	such as restaurants and bars, which have a dance
7	space and pay for the Cabaret License, charge upward
8	of \$3,000 per night, which is far beyond what our
9	small scale Tango events are able to afford. The few
10	venues that have some space for dance and are willing
11	to rent it to Tango events at a lower rate are either
12	unable to obtain a Cabaret License or do not consider
13	it worth their time and expense. Lately, the New
14	York City Tango community suffered several closings
15	of long-running events by city inspectors because
16	places where they were held did not have a Cabaret
17	License. Tango events are being increasingly sources
18	into dance studios or most function underground in
19	Manhattan. For a survival of a popular dance such as
20	Tango, having a dance in public spaces that serves
21	food and drink is essential, but Tango dancers never
22	drink very much as it is a dance requiring balance
23	and precision. A place that welcomes dancers and
24	non-dancers alike allows those who do not yet dance
25	Tango to watch it, [bell] become interested while
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1	COMMITTEE ON CONSUMER AFFAIRS 132
2	having food or drink or otherwise socializing.
З	Because of the enforcement of the Cabaret Law, there
4	are almost no places like that left in the city, and
5	Tango is getting increasingly forced underground or
6	into dance studios drastically cutting down on the
7	exposure of new people to social Tango dancing. At
8	the same time, many dance studios, which provided
9	classrooms for Tango events have recently closed
10	because of the rent hikes. While preventing the
11	prohibitive rent hikes in the city may be an
12	insurmountable task, it seems much more feasible to
13	repeal the arcane Cabaret Law or at least change it
14	to exempt culturally significant dance forms like
15	Tango. I hope that this can be done for the sake of
16	the survival of Tango dancing in New York City.
17	Thank you.
18	JEANINE HOPPER: Hi. Thank you so much
19	for taking the time. Hello, and thank you for
20	joining me on my radio show earlier this summer as
21	well-
22	CHAIRPERSON ESPINAL: [off mic] That was
23	great. (sic)
24	JEANINE HOPPER:on WBAI. I've been I
25	guess social activist for underground communities in

1	COMMITTEE ON CONSUMER AFFAIRS 133
2	New York City utilizing the public airways of our
3	community radio station longstanding WBAI.
4	CHAIRPERSON ESPINAL: Jeanine.
5	JEANINE HOPPER: Yes.
6	CHAIRPERSON ESPINAL: Before you
7	continue, can you just state your name for the-for
8	the record.
9	JEANINE HOPPER: Oh, this is Jeanine
10	Hopper, Liquid Sound Lounge, and I'm a DJ. I wear a
11	lot of hats with the community. I did have a
12	prepared statement, but I kind of want to reflect on
13	a lot of the things that I've actually just heard
14	today, and that I've been covering. Jamie Burkhart.
15	He said the issue of somebody—him being targeted by
16	the outright so to speak and someone from Oregon to
17	be able to harass him in that manner. To me, when
18	311 came in that became our biggest harassment in the
19	underground and not even underground but community
20	scenes. That compounded by the no smoking in
21	establishments law, which I completely agree with and
22	it's fabulous. [laughs] I'm healthier for it and so
23	are many of us in nightlife, but what happened is
24	these people went out into streets, and also there is
25	this 311 line where you can call anonymously. From
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1	COMMITTEE ON CONSUMER AFFAIRS 134
2	cases that I've spoke with Norman Segal who has
3	worked on many of these cases going back to the
4	Slipper Room, it usually results in—an also even Warm
5	Up PS1, which I work closely with and built up a
6	community radio station for Moma PS1. A lot of times
7	it results in one person in the neighborhood, one
8	person calling repeatedly anonymously and then 311
9	has to send, you know, that alert to the local Police
10	Department. They have to go investigate. Well,
11	guess whose face is there for them to deal with?
12	That establishment, that person who owns that
13	establishment and their staff. They don't have the
14	face of the person who's complaining. So, it's
15	resulted in-now, mind you, I know that there are
16	establishments that have violated a lot of laws, but
17	I'm talking about so the next situation, cameras. I
18	know many establishments that put cameras in because
19	of the harassment by the Nightlife Task Force so that
20	they would have documentation of what happened in
21	their establishment. I have faced DJing where that
22	task—that Nightlight Task Force shows up. The entire
23	place it's like-I don't want to use this term, but
24	like the bugs just scatter. Everybody leaves as soon
25	as the lights come on. I don't know any other
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1 COMMITTEE ON CONSUMER AFFAIRS 135 2 establishment where you're allowed to walk in. Ιf McDonald's, if a health inspector comes in and they 3 4 com in with a giant task force, we're going to inspect your place, do they suddenly tell everybody 5 to leave and make it so uncomfortable that all the 6 7 patrons can't even, you know, eat there? I mean it's-it's excessive force, and that's what this scene 8 9 has been dealing with. One last thing I want to say quickly is I also work with the Drug Policy Alliance 10 11 when it came to the Ray Vac (sp?), which I feel is still on the federal books and what that Ray Vac 12 13 means-are you familiar? It means that all of us in 14 an establishment if someone is doing drugs or there's 15 illegal behavior or sale of drugs, in this case it 16 came up with Rave and Ecstasy and other illicit 17 drugs. Each one of us is now liable from the 18 bathroom attendant to the bartender to the DJ for the 19 actions by a patron. And, so this-this became very 20 heavy on a national level clearly, but in London what 21 they did is they-the Drug Policy Alliance brought over someone from Scotland Yard, and we were able to 2.2 23 actually hear how they were able to actually face respecting cultural hubs, places that turn in-that 24 create culture that beings a lot of money after the 25

1	COMMITTEE ON CONSUMER AFFAIRS 136
2	fact, but you need that seed, that space for it to
3	start, and how they worked with the clubs. Why?
4	Another person had brought this up, too, improved
5	trust saves lives. So, if you can't trust to call
6	the Police Department as an establishment that
7	something is going on, and instead you're going to be
8	looked at as the problem, the establishment owner,
9	that's very serious. So, they got together with the
10	club owners, the Police Department. So, I really
11	urge you to have them at the table, and be a part of
12	this-what is it called-the, that you want to assemble
13	the-the Nightlife Panel or whatever the
14	MALE SPEAKER: Like the association.
15	JEANINE HOPPER: What is it?
16	CHAIRPERSON ESPINAL: The Nightlife-
17	JEANINE HOPPER: [interposing] The
18	Nightlife Association.
19	CHAIRPERSON ESPINAL: The Nightlife-
20	Nightlife Advisory Board and Office of Nightlife.
21	JEANINE HOPPER: Yeah, because I do have
22	an issue with the Nightlife Association, which was-
23	spoke about the gentleman who talked about 1989 to
24	now. There's a lot of issues that come up with that,
25	which is that that law firm and that lawyer from what
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1 COMMITTEE ON CONSUMER AFFAIRS 137 I know from reporting, um, became a firm recommended 2 3 by the city as expediters for your cabaret licenses. 4 CHAIRPERSON ESPINAL: I understand you wrote about that, by the way. Your--5 JEANINE HOPPER: [interposing] Yeah, an 6 7 expediter for your Cabaret Licenses. So you go to the city recommended expediter and you will get your 8 9 cabaret license easier, faster, um, compared to--CHAIRPERSON ESPINAL: This guy was head 10 of Consumer Affairs. 11 12 JEANINE HOPPER: Yeah. So, there is a 13 lot of corruption in my opinion already at play, and it's going to take a lot to unfold all of these 14 15 layers, but getting rid of the Cabaret Law is just I 16 mean-it's a great start. It's a huge start because I 17 don't know any other business with the third strike 18 you're going to be shut down. You can have three 19 shootings in your establishment and you're not going 20 to be shut down, but for dancing you are. And by the 21 way, that second fine that you get they keep adding it up and adding, they add onto it and you're 2.2 23 padlocked until you pay it, and they make it so it keeps going up every day. Now, how are you going to 24 pay that fine when your establishment isn't even 25

2 open? How are you going to come up with that money? 3 So, last but not least, that means the only people 4 who can afford to have a cabaret license or a legal establishment is big money corporations, and that's 5 what's happened to our scene. Our scene has been 6 7 corporatized, and I-I will admit it right here I 8 illegally dance. I illegally throw parties and DJ in 9 illegal spaces. I do. Why? Because I believe in community unity and the diversity of what social 10 11 dancing is about and what it used to look like. Now, 12 I see segregation happening, which is because of this 13 corporatization and this harassment and you can say 14 gentrification all of it. It's really, really torn 15 people apart. Before you were gay, straight, every economic status the freaks, the geeks would want-and 16 then the--the Wall Streets, the Uptowns they'd want 17 18 to come down and hang out with them and we all-we 19 were all better for it because we all got to know 20 each other, see each other, and-and we see how music 21 crosses borders from hip-hop being these kids in the 2.2 Bronx to a national phenomenon, and even having 23 greater wide audiences in some cases if you read Questlove's book, his current autobiography--24

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1 COMMITTEE ON CONSUMER AFFAIRS 139 2 CHAIRPERSON ESPINAL: [interposing] Thank 3 you. JEANINE HOPPER: --you'll learn a lot. 4 5 So thank you. CHAIRPERSON ESPINAL: Thank you for your 6 7 Thank you. I appreciate it. time. 8 GLENN RAYMOND: My name is Glenn Raymond. 9 I'm actually in the process of opening a night club. I had the honor to open a night club that's very 10 11 historic in New York. It used to be Sound Factory in 12 Posher. The new name is going to be Mecca. I'm going through the loopholes with the community boards 13 and so forth. I think that it's an embarrassment in 14 15 2017 that we're even speaking about this. At the end of the day, whoever is going to be the ambassador of 16 17 nightlife should be handling the codes. They should 18 be handling the liquor licenses. You don't need a 19 cabaret license for dancing. At the end of the day, 20 you're not opening until the fire departments and everybody else come in. You're going to have to get 21 fully right-all your regulations up to code. 2.2 When it 23 comes to the community boards, the cabaret license, it's all punitive damages and not punishment that at 24 the end of the day the community board is just 25

1	COMMITTEE ON CONSUMER AFFAIRS 140
2	sitting there to punish you financially. The lawyers
3	want the cabaret license so this way they have
4	somebody to represent. Abolish that. Take away the
5	night clubs even being seen by the community board.
6	You have what, 45, 50 members over 50, 60 years old
7	who have nothing better to do with their life, but
8	they exert a little bit of power and punish people.
9	Most of the people in the community board don't even
10	own a business. So, who are they to tell anybody,
11	give you stipulations, tell you if you can dance,
12	tell you what you can and cannot do. I think that
13	the-the Mayor's Office, the councilman's and
14	everybody in the city should be embarrassed right
15	now. Globally our nightlife doesn't exist. We're-
16	New York City fell asleep years ago, and at this
17	point right now, we're taking a multi-billion
18	industry and just destroying it. So, I have one
19	question: In 2017, we're fighting about a Cabaret
20	Law that should have been wiped out years ago. How
21	about all the homeless people? How about all the
22	methadone clinics that the city is putting in, and
23	all the drugs that are running rampant over our city.
24	Maybe the community board should focus on that
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1	COMMITTEE ON CONSUMER AFFAIRS 141
2	because guess what, they're failing. Just move past
3	this. This should already be done.
4	CHAIRPERSON ESPINAL: Thank you. Just
5	for-just for clarification, previous City Council and
6	previous mayors, it should be we see this go.
7	GLENN RAYMOND: [interposing] I'm-I'm
8	very familiar with what you do.
9	CHAIRPERSON ESPINAL: Rafael Espinal and
10	his colleagues are on the right direction. [laughs-
11	GLENN RAYMOND: I'm very familiar with
12	your office. You do a lot of organic really ground
13	work, and I support Mayor de Blasio's work that he's
14	putting in. He takes a lot of black guys on a lot of
15	stuff, and I think that more club owners should come
16	out and actually support. Instead of just sitting
17	back, I think that you need to get out there to make
18	the change happen, and I know that the work you're
19	putting in on this, you're going up against a lot of
20	red tape behind the closed doors. So, I appreciate
21	everything personally.
22	CHAIRPERSON ESPINAL: Thanks for coming
23	and I appreciate
24	GLENN RAYMOND: Thank you.
25	

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CHAIRPERSON ESPINAL: -- and we'll talk 2 3 I'm sure. Well, thank you guys. Thank you. That's 4 it. We are concluding this hearing. So that means 5 we're one step closer to the repeal, and what happens from now to actually voting this bill out is just 6 7 kind of figuring out, you know, wat are the security issues that the administration has problems with, 8 what-what we're-what we are-we're comfortable with 9 living with and moving forward with. So, that's 10 11 what's going to happen within from now to the vote, 12 and we can't schedule the vote until those 13 conversations have happened and those amendments are 14 made, but that's the only thing getting in the way, 15 and I think that we'll be able to be successful if we 16 continue advocating and staying together in this conversation. Thank you guys. Appreciate it. 17 This 18 meeting is adjourned. [gavel] 19 20 21 22 23 24

## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_ September 23, 2017